## PROBATE & TRUST LITIGATION COMMITTEE MEETING

Friday, January 11, 2008

10:30 a.m. to 12 p.m. Key West, Florida

## **AGENDA (ITEM 1)**

- I. Call Meeting to Order
- II. Administrative Matters and Announcements
  - A. Introduction of Persons Present
  - B. Recognition of Sponsor
  - C. Approval of Minutes of August 2007 meeting in Palm Beach, Florida [ITEM 2]
  - D. Time and Place of Next Meeting: January, 2008 in Key West, Florida
- **III.** Subcommittee Reports
  - A. Status of Committee legislation, William Hennessey III, Chair
    - 1. Fiduciary Lawyer-Client Privilege: Approved by EC [ITEM 3].
    - 2. Payment of trustee's fees from trust assets: Approved by EC [ITEM 4]

- B. Crafting an appellate rule on which Orders are Appealable in a Probate Proceeding? Sean Kelley, Tom Karr, Peter Sachs [ITEM 5]
- C.Collateral Attack on the Validity of A Marriage after Death Based Upon Undue Influence John Moran, Bill Hennessey, Laura Sundberg, Russ Snyder [ITEM 6]
- D. Revisions to Rule 1.525 concerning 30 day time limit for filing a motion for attorneys' fees [ITEM 7] Angela Adams, Eric Virgil, Laura Sundberg
- E. No jury trial in breach of trust action. Shane Kelley, Laura Sundberg [ITEM 8].
- F. ACTEC Model Arbitration Legislation. [ITEM 9].

  Bob Goldman

## IV. Adjourn

## ITEM 2 [UNAPPROVED]

#### **MINUTES**

Probate & Trust Litigation Committee Meeting Palm Beach, Florida August 2, 2007

Members and guests who were in attendance are listed on the attached roster

**Call to Order**. The meeting of the Committee was called to order by the Chair, Bill Hennessey, at approximately 4 p.m.

**Approval of Minutes.** The Minutes of the meeting of the Committee held on May 24, 2007, were approved as presented without correction or amendment.

**Preliminary Discussion.** The Committee Roster was circulated and updated and the members introduced themselves. The Chair announced that the next committee meeting would be held in January 2008 in Key West in connection with the Executive Council meeting.

2008 Trust and Estate Symposium. The Chair noted that 2008 Trust and Estate Symposium will be presented live in Fort Lauderdale on February 7, 2008 and in Tampa on February 8, 2007. The Chair encouraged members with topic ideas or who are interested in speaking to contact him.

Recognition of Service of Jack Falk. Bill Hennessey thanked Jack Falk for three years of dedicated service as Chair. Jack was presented with a gift on behalf of the Committee.

CLE Credit. The Chair informed the members that CLE credit will be applied for following each meeting. The May 24, 2007 meeting was awarded 2.5 of general CLE credit and 2.0 hours of Wills, Trusts & Estates Certification Credit. The Course Number for the May 24, 2007 meeting is 6202 7.

Appealability of Orders in Probate. Subcommittee members: Tom Karr, Peter Sachs, Shane Kelley. There was an extensive discussion about the types of probate orders that should be listed in an appellate rule for appeals. Significant progress was made on crafting a rule to assist us in determining when a probate order is appealable. discussion centered around whether orders primary determining entitlement to elective share should be subject to appeal. The Subcommittee was charged with the task of updating the proposed rule and presenting it in a proposed final form so that the full Committee can consider it at upcoming meetings.

Collateral attack on validity of a marriage based upon undue influence. William Hennessey III, Laura Sundberg, Larry Miller, and Russ Snyder. Bill Hennessey discussed the subcommittee's White Paper, existing law on the issue, and the policy issues at stake in keeping the law as is or changing it to allow a contest of spousal inheritance rights based on undue influence in procuring a marriage. A lengthy discussion was held upon whether a statute was necessary and was consistent with the public policy of Florida. A straw vote of the committee revealed that a substantial majority of the members were in favor on working a proposed legislative fix. The Subcommittee was charged with drafting a proposal for consideration at future meetings.

Time limit for seeking attorneys' fees and costs after final order in probate and trust proceedings. Angela Adams, Eric Virgil, Laura Sundberg. Sundberg began a discussion of the subcommittee's White Paper and the issues to be considered by the Committee. A lengthy discussion was held on whether it was necessary to clarify the application of Florida Rule of Civil Procedure 1.525 to probate proceedings. The Subcommittee was with drafting proposed statute charged а proceedings and proposed rule for probate proceedings for consideration.

No jury trial in action for breach of trust. Shane Kelley gave a report on issues surrounding the right to a jury trial in actions for breach of trust. The Subcommittee will be preparing a White Paper on this issue. The White paper will be discussed at the January, 2008 meeting.

New Chair and Next Committee Meeting. The Chair announced that the next meeting of the Committee would be held in Key West in January, 2008 in connection with the next Executive Council meeting.

**Adjournment**. The meeting was adjourned at 6:00 p.m.

# REAL PROPERTY PROBATE AND TRUST LAW SECTION OF THE FLORIDA BAR PROBATE DIVISION 2007 – 2008 PROBATE AND TRUST LITIGATION COMMITTEE ATTENDANCE ROSTER

GUIDELINES FOR COMMITTEE ATTENDANCE. IN ORDER TO MAINTAIN YOUR MEMBERSHIP ON THIS COMMITTEE, YOU ARE EXPECTED TO ATTEND AT LEAST **ONE** MEETING PER **YEAR**. ABSENCES ARE NOT CLASSIFIED AS EXCUSED OR NOT EXCUSED. FAILURE TO MEET THE ATTENDANCE GUIDELINES MAY RESULT IN YOUR BEING DROPPED FROM COMMITTEE MEMBERSHIP.

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Total Meeting Attendance:		000	000	000

#### **GUESTS**

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HB 1341

H 1341 Fiduciary Lawyer-client Privilege

Last Action: 05/05/2006 Died on Calendar

View Bill hb134100.html (Confidence: 79.67%)

Info

Senate Bill 2190.

Last Action: Fiduciary Lawyer-client Privilege

View Bill 05/05/2006 Died in Committee on Judiciary

Info sb2190.html (Confidence: 85.1%)

Senate Bill sb2190

Florida Senate - 2006

SB 2190

- 13 Section 1. Section 90.5021, Florida Statutes, is
- 14 created to read:
- 15 90.5021 Fiduciary lawyer-client privilege.--
- 16 (1) For the purpose of this section, a client acts as
- 17 <u>a fiduciary when serving as a personal representative or a</u>
- 18 trustee as defined in s. 731.201, an administrator ad litem as
- 19 <u>described in s. 733.308, a curator as described in s. 733.501,</u>
- 20 <u>a guardian or guardian ad litem as defined in s. 744.102, a</u>
- 21 <u>conservator as defined in s. 710.102</u>, or an attorney in fact
- 22 <u>as described in chapter 709.</u>

- 23 (2) A communication between a lawyer and a client
- 24 acting as a fiduciary is privileged and protected from
- 25 disclosure under s. 90.502 to the same extent as if the client
- 26 were not acting as a fiduciary. In applying s. 90.502 to a
- 27 <u>communication under this section, only the person or</u> entity
- 28 <u>acting as a fiduciary is considered a client of the lawyer.</u>
- 29 Section 2. This act shall take effect July 1, 2006.

30

## Payment of Trustee's Fees from Trust Assets

#### PROPOSED STATUTE PASSED BY COMMITTEE AND EC

PROPOSED F.S. 736.0802(10) VS. EXISTING F.S. 736.0802(10)

736.0802 Duty of loyalty.--

- (10) Payment of costs or attorneys' fees incurred in any trust proceeding from the assets of the trust may be made by the trustee without the approval of any person and without court authorization, except that court authorization shall be required if an action has been filed unless the court orders otherwise as provided in subsection (a).
- (a) If a claim or defense asserted against the trustee based upon a breach of trust. Court authorization is not required if the action or defense is later withdrawn or dismissed by the party that is alleging a breach of trust or resolved without a determination by the court that the trustee has committed a breach of trust, is made against the trustee in a trust proceeding, a party must obtain a court order to prohibit the trustee from paying costs or attorneys' fees from trust assets. To obtain an order prohibiting payment of costs or attorneys' fees from trust assets, a party must make a reasonable showing by evidence in the record or proffer that provides a reasonable basis for a court to conclude that there has been a breach of trust. The trustee may proffer evidence to rebut the evidence submitted by a party.
- (b) Nothing in this subsection is intended to restrict the remedies a court may employ to remedy a breach of trust including, but not limited to, ordering appropriate refunds.

## Proposed Appellate Rule Regarding Orders Appealable in a Probate Proceeding

#### Proposed Rule 9-110(a)(2)

- (a) Applicability. This rule applies to those proceedings that
- (2) Seek review of orders entered in probate and guardianship matters that finally determine a right or obligation of an interested person as defined in the Florida Probate Code, and include, but are not limited to the following orders:
  - (A) determining a petition or motion to revoke letters of administration to a personal representative;
  - (B) determining a petition or motion to revoke probate of a will;
  - (C) granting or denying a petition for administration pursuant to section 733.2123;
  - (D) determining heirship, succession, entitlement, or the persons to whom distribution should be made;
  - (E) refusing to appoint, removing or refusing to remove a fiduciary;
  - (F) determining a motion or petition to restore capacity;
  - (G) relating to or affecting apportionment or contribution of estate taxes;
  - (H) determining an estate's interest in any property;
  - (I) making distributions to any beneficiary;
  - (J) determining entitlement to elective share;
  - (K) determining amount of elective share;
  - (L) requiring contribution in satisfaction of elective share;
  - (M) determining a motion or petition for enlargement of time to file a claim against an estate;

- (N) determining a motion or petition to strike an objection to a claim against an estate;
- (O) determining a motion or petition to extend the time to file an objection to a claim against an estate;
- (P) determining a motion or petition to enlarge the time to file an independent action on a claim filed against an estate;
- (Q) settling an account of a personal representative, a trustee, guardian, or other fiduciary;
- (R) discharging a fiduciary or discharging the fiduciary's surety;
- (S) approving a settlement agreement.

## Probate and Trust Litigation Committee Key West, Florida Friday, January 11, 2008

### SUBCOMMITTEE REPORT ON CHALLENGES TO THE VALIDITY OF MARRIAGE AFTER THE DEATH OF A SPOUSE IN PROBATE PROCEEDINGS

#### I. Introduction

The mere status of surviving spouse affords a myriad of significant financial benefits under Florida law, including the right to homestead property (at least a life estate in the decedent's homestead residence), an elective share (30% of the decedent's augmented elective estate), to take as a pretermitted spouse (up to 100% of the estate under the laws of intestacy), family allowance, exempt property, and priority in preference in selecting a personal representative. In addition, Florida courts have held that a presumption of undue influence in a will contest "cannot arise in the case of a husband and wife" because the requirement of active procurement would almost always be present. <u>Jacobs v. Vaillancourt</u>, 634 So. 2d 667, 672 (Fla. 2d DCA 1994); <u>Tarsagian v. Watt</u>, 402 So. 2d 471, 472 (Fla. 3d DCA 1981).

Most of these benefits are well deserved. It has often been said that Florida has a strong public policy in favor of protecting a decedent's surviving spouse. See, e.g., Via v. Putnam, 656 So. 2d 460, 462 (Fla. 1995). However, what happens when a marriage is procured by undue influence, fraud or exploitation? Is Florida's public policy furthered in such an instance? This report will discuss the current state of Florida law on the ability to challenge the validity of a marriage after the death of one of the parties to the marriage. It will also examine how other states have addressed this issue.

#### II. Current State of the Law in Florida

Presently, there are no Florida Statutes that authorize a challenge to the validity of a marriage after the death of one of the spouses. However, a number of Florida cases have addressed this issue. Under existing Florida case law, an invalid marriage may be **void**, or it may be merely **voidable**, depending on the cause and nature of the invalidity. The definitions of void versus voidable become critical because the ability to challenge a marriage after death turns on the distinction between the two.

Florida case law has made it clear that an action can be maintained after the death of a spouse challenging a marriage that is **void**.

"Under ordinary circumstances the effect of a void marriage so far as concerns the conferring of legal rights upon the parties, is as though no marriage had ever taken place, and therefore being good for no legal purpose, its invalidity can be maintained in any proceedings in which the fact of marriage may be material, either direct or collateral in any civil court between any parties at any time." Kuehmsted v. Turnwall, 103 Fla. 1180, 138 So. 775 (1932).

However, a marriage that is merely **voidable** may not be attacked by a deceased spouse's heirs.

"Although the invalidity of a void marriage may be asserted in either a direct or collateral proceeding and at any time, either before or after the death of the husband, the wife, or both, a voidable marriage is good for every purpose and can only be attacked in a direct proceeding during the life of the parties." <u>Arnelle</u>, 647 So. 2d at 1048-49 (citing <u>Kuehmsted</u>).

Accordingly, the question of whether a suit to annul a marriage can be maintained after the death of one of the parties to the marriage depends on whether the marriage is void in the true sense, or merely voidable. See also 4 Am. Jur. 2d Annulment of Marriage § 59 (2006); 47 A.L.R. 2d 1393, Right to Attack Validity of Marriage After Death of Party Thereto (2007 update).

#### A. Void Marriage

A void marriage is an absolute nullity and its invalidity may be shown either during the lifetime of the parties to the marriage, or after their deaths. Kuehmsted, 138 So. at 778. Upon proof of facts rendering a marriage void, the marriage will be disregarded or treated as nonexistent by the court. Id.; Bennett v. Bennett, 26 So. 2d 650 (Fla. 1946).

The invalidity of a void marriage may be maintained in any proceeding in which the fact of marriage may be material, either directly or collaterally, between any parties at any time, whether before or after the death of the husband, wife, or both. Arnelle, 647 So. 2d 1047 at 1048 (citing Kuehmsted, 138 So. at 777); see also Woginiak v. Kleiman, 523 So. 2d 1209 (Fla. 3d DCA 1988)(decedent's son had standing to seek relief from order declaring alleged wife to be surviving spouse).

A marriage is void ab initio, and will be treated as if no marriage had taken place, when:

- (1) it is a bigamous marriage, § 826.01, et al. Fla. Stat.;
- (2) it is an incestuous marriage, § 741.21, Fla. Stat., § 826.04, Fla. Stat.:

- (3) it is a marriage between persons of the same sex, § 741.212, Fla. Stat.:
  - (4) it is a common-law marriage entered into after January 1, 1968, § 741.211, Fla. Stat.;
  - (5) there is a prior existing marriage that is undissolved at the time the parties enter the marriage, <u>Smithers v. Smithers</u>, 765 So. 2d 117 (Fla. 4th DCA 2000); or
  - (6) one or both parties lack the requisite mental capacity at the time the marriage is actually contracted, <u>Kuehmsted</u>, 138 So. at 778.; Bennett, 26 So. 2d at 651.

Because an essential element for marriage is the possession of sufficient mental capacity to consent to the marriage, the marriage of a person who is insane or otherwise mentally incompetent to consent to the marriage is void ab initio. <u>Kuehmsted</u>, 138 So. at 778; <u>Arnelle</u>, 647 So. 2d at 1048; *see also* 82 A.L.R. 2d 1040, Mental Capacity to Marry (2007 update).

Thus, mental incapacity, one of the most frequent grounds for contesting a will, is available as a ground for contesting the validity of a marriage after the death of a spouse.

#### B. Voidable Marriage

A voidable marriage, on the other hand, may be attacked only in a direct proceeding during the life of the parties. <u>Arnelle</u>, 647 So. 2d at 1048 (citing <u>Kuehmsted</u>, 138 So. at 777). When dealing with a voidable marriage, upon the death of either party, the marriage is deemed valid from the outset. <u>Id.</u> Consequently, a voidable marriage cannot be attacked after the death of either party to the marriage. <u>Id.</u> at 1048-49; see also 91 A.L.R. 414, Marriage to Which Consent of One of Parties Was Obtained by Duress as Void or Only Voidable (2007 update).

The right to annul a voidable marriage has been held to be a personal right, and an action to annul such a marriage can only be maintained by a party to the marriage contract, or where the spouse seeking annulment is under legal disability, by someone acting on his or her behalf. See <u>Kuehmsted</u> at 777; 25A Fla. Jur. 2d Family Law § 497 (2006).

A marriage has been held to be voidable when:

(1) consent to the marriage was obtained by undue influence, <u>Arnelle</u>, 647 So. 2d at 1048-49; <u>Hoffman v. Kohns</u>, 385 So. 2d 1064, 1069 (Fla. 2d DCA 1980);

- (2) consent to the marriage was obtained by duress, <u>In re Ruff's Estate</u>, 32 So. 2d 840, 842 (Fla. 1947)(where party alleged that he was forced to marry under threats of prosecution and violence, the marriage was voidable); <u>Tyson v. State</u>, 90 So. 622, 623 (Fla. 1922)(evidence showed that marriage was procured by fraud and effected as a result of coercion); or
- (3) consent to the marriage was obtained by fraud, <u>Cooper v. Cooper</u>, 163 So. 35 (Fla. 1935)(marriage voidable where the marriage ceremony was procured by fraud).

The above cases suggest that the three of the most common methods for exploiting an elderly and infirm (but competent) person, to wit: undue influence, fraud, and duress, would only render a marriage voidable, possibly leaving the remaining family members and heirs without a remedy.

#### C. Savage v. Olsen

However, in <u>Savage v. Olsen</u>, 9 So. 2d 363 (Fla. 1942), the Florida Supreme Court created some uncertainty by suggesting that fraud can serve as a ground for finding a marriage void. In <u>Savage</u>, the decedent's surviving blood relatives and heirs at law brought an action to annul a marriage between the decedent and her husband. <u>Id.</u> at 363. Some time before the marriage, the decedent, Hannah Ford, was in a car accident and suffered a serious concussion. According to the Court, Hannah was mentally defective and lacked her normal faculties. <u>Id.</u> at 364.

At some point after the accident, the Defendant, Charles Savage, showed an unusual interest in Hannah. He subsequently proposed marriage, which was performed, but never consummated. <u>Id.</u> Savage lived apart from Hannah after the ceremony, held himself out as a single person, and executed mortgages on property belonging to Hannah without her knowledge. <u>Id.</u> The Court also noted that Savage had a long criminal record. <u>Id.</u> Savage lived and cohabitated with another woman before and after his wedding to Hannah. <u>Id.</u>

Sixty days after they were married, Hannah died in a car accident when the automobile in which she was a passenger, driven by Savage, plunged into a canal. <u>Id.</u> at 365. Savage escaped unharmed and when talking to officers and the funeral director after the accident, he referred to Hannah as a "friend." <u>Id.</u> The funeral was held before Hannah's relatives were informed, and two days after her death, Savage became the administrator of Hannah's estate and immediately emptied her safe-deposit box. <u>Id.</u>

The Florida Supreme Court affirmed the lower court's ruling that the marriage was void, and stated that Hanna's mental condition, as well as Savage's "artful practices" justified the decision. Id. The Court stated:

"It is true that much of the testimony was in conflict, but it was abundantly shown that the mental condition of Hannah Ford, although she would not be said to be actually insane, made her easy prey to the machinations of Charles B. Savage. Examining together her plight and his artful practices, we think the chancellor was fully justified in the decision he rendered declaring the marriage void. The testimony which he elected to give credit fully substantiated the allegations of the bill of complaint anent fraud of one and incapacity of the other."

#### <u>Id</u>. (internal citations omitted).

The <u>Savage</u> decision appeared to say that fraud alone could serve as a basis to challenge a marriage after death. Other courts, under different circumstances, have held that undue influence is a species of fraud. See, e.g., <u>In re Guardian of Rekasis</u>, 545 So. 2d 471, 473 (Fla. 2d DCA 1989)(noting that undue influence is a species of fraud and is treated as fraud in general); <u>O'Hey v. Van Dorn</u>, 562 So. 2d 405, 405 (Fla. 4th DCA 1990)(agreeing that undue influence is a species of fraud in the inducement). Does that mean that the Florida Supreme court has blessed challenges to marriage on these additional grounds? That was precisely the argument made by the parties in <u>Arnelle</u>, 647 So. 2d at 1049, under the factual circumstances quoted earlier in these materials.

In <u>Arnelle</u>, the court discussed the Florida Supreme Court's decision in <u>Savage</u> and opined that it was the combination of fraud and diminished mental capacity that rendered the marriage void. 647 So. 2d at 1049. The Arnelle court noted that the holding in <u>Savage</u> "at least suggests that where the *combination* of fraud and mental incapacity are present, the marriage is void and can be annulled after the death of one of the parties." <u>Id.</u> The <u>Arnelle</u> court declined to find that fraud or undue influence alone could support a challenge to a marriage after death absent at least some showing of mental incapacity. Accordingly, despite finding that Ms. Fortson was "conniving and exhibited undue influence over Mr. Fisher", the court refused to permit the decedent's heirs to challenge the marriage. <u>Id.</u>

However, diminished mental capacity is frequently present in almost every case of undue influence. When is the threshold set forth in <u>Arnelle</u> of diminished mental capacity plus fraud (or undue influence) met? Must a person lack the requisite mental capacity to marry or merely be of some level of diminished mental capacity? These questions currently remain unanswered under Florida law.

#### III. Florida Case Law Summary

The following Florida cases have addressed challenges to a marriage on the grounds of lack of capacity, fraud, and undue influence:

#### A. Tyson v. State, 90 So. 622 (Fla. 1922)

- This case involved a criminal prosecution against Enoch Tyson for deserting his wife and withholding alimony and child support payments.
- Tyson argued that the marriage was void because that marriage was involuntary, and that he entered into it as the result of coercion upon him by his wife and her mother.
- The Court affirmed Tyson's conviction and noted that a marriage to which the consent of one of the parties is obtained by undue influence is merely voidable.

#### B. Kuehmsted v. Turnwall, 138 So. 775 (Fla. 1932)

- This was a suit in equity to annul a marriage on the basis of mental incapacity. The lower court took evidence and declared the marriage to be null and void.
- The evidence at trial showed that, at the time of the marriage, the decedent was of unsound mind, memory, insane, wholly incompetent, and unable to understand or realize the marriage contract, which was entered into willfully, fraudulently, and maliciously.
- The question before the Court was: "Can a marriage alleged to be void for want of mental capacity be annulled by a court of equity after the death of one of the spouses, and may the heirs at law of the dead spouse maintain a bill in equity for that purpose?"
- The answer to both questions stated above is yes. In answering these inquiries, the Florida Supreme Court affirmed the lower court's judgment.
- The Court held that (a) the deceased spouse's lack of mental capacity served as grounds to declare the marriage void, and (b) that the decedent's heirs had a right to maintain a cause of action for annulment of the marriage.
- The Court noted that the effect of a void marriage is as though no marriage had ever taken place.

#### C. Cooper v. Cooper, 163 So. 35 (Fla. 1935)

• "It is well settled that party who has been the victim of a marriage ceremony procured by fraud and deception of the other party, and where such marriage has not been consummated by cohabitation, may maintain suit and procure decree of annulment of such marriage; provided, of course, such action

is taken by such party before condemnation of the fraud and any affirmance of the marriage has occurred on the part of such victim."

- A marriage procured by fraud or while one of the parties thereto is actually under legal duress is voidable only, and therefore valid and binding upon the parties until annulled by a court of competent jurisdiction.
- This case suggests that a case for annulment based on fraud may be had when a spouse, having no intention to consummate the marriage, marries for financial benefits.

#### D. Savage v. Olson, 9 So. 2d 363 (Fla. 1942)

- This case is discussed at length in Section II(C) above.
- The Court held that a deceased wife's heirs had standing to seek annulment of the marriage after the wife's death.
- The Court analyzed the effect of fraud, undue influence and mental incapacity on a marriage. The Court ultimately opined that the marriage between Hannah Ford and Charles Savage was void.

#### E. Bennett v. Bennett, 26 So. 2d 650 (Fla. 1946)

- This case involved a lawsuit to reform a deed and declare a marriage void based on incapacity. The Court found the evidence of incapacity to be insufficient.
- The Court's opinion recognizes the maxim that upon proof of the facts rendering such marriage void, the marriage will be disregarded or treated as nonexistent by the courts.

#### F. In re Ruff's Estate, 32 So. 2d 840 (Fla. 1947)

- A marriage in which the husband was forced to enter into by threats of prosecution and violence was voidable only, and not void.
- The Court held that children of a marriage, following annulment, are not illegitimate and are heirs of the decedent.

#### G. Rubenstein v. Rubenstein, 46 So. 2d 602 (Fla. 1950)

- In this case, the Court suggested that concealment of a party's intentions not to have children may be grounds for an annulment, at least if the marriage has not been consummated.
- Under these circumstances, the judgment for fraud against the wife was reversed based on the evidence presented.

#### H. Eden v. Eden, 130 So. 2d 887 (Fla. 3d DCA 1961)

- This case involved a suit for an annulment of marriage brought by an alleged "next friend."
- The Third DCA held that suit for annulment of marriage (based on incapacity) of an adult may not be maintained by an alleged next friend.

#### I. Sack v. Sack, 184 So. 2d 434 (Fia. 1966)

• Where a marriage is voidable and subject to annulment because of fraud or misrepresentation of one party, the right to annul belongs to the innocent party.

#### J. Hoffman v. Kohns, 385 So. 2d 1064 (Fla. 2d DCA 1980)

- The Second DCA held that a marriage to which the consent of one of the parties is obtained by undue influence is merely voidable. The court took the position that undue influence is not a proper ground for the heir of a decedent to bring a case to annul a marriage after death of one of the parties.
- However, a marriage may be posthumously set aside as being void because of the mental incompetence of one of the marriage partners.
- Here the evidence was sufficient to support the conclusion that the decedent was competent to marry.
- Even though the will was procured by undue influence, the surviving spouse inherited as a pretermitted spouse under Florida Statutes § 732.301.

#### K. Woginiak v. Kleiman, 523 So. 2d 1209, 1210 (Fla. 3d DCA 1988)

- In this case, the decedent's son had standing to seek relief where an order declaring the alleged wife to be the decedent's surviving spouse was obtained without notice to the son in a fraudulent attempt to moot the issue of survivorship in a pending probate proceeding.
- "Relief from an order or judgment is appropriate where, as here, the movant is a victim of fraud or other misconduct by an adverse party."

#### L. Arnelle v. Fisher, 647 So. 2d 1047 (Fla. 5th DCA 1994)

- The Fifth DCA held that an allegedly voidable marriage could not be challenged after death by the decedent's heir (in this case, a cousin).
- "Although the invalidity of a void marriage may be asserted in either a direct or collateral proceeding at any time, either before or after the death of the

husband, wife, or both, a voidable marriage is good for every purpose and can only be attacked in a proceeding during the life of the parties."

- Here, where the collateral attack is based on allegations of undue influence only, a deceased's heir cannot attack the marriage after death of one of the parties.
- The court distinguished <u>Savage v. Olson</u>, 9 So. 2d 363 (Fla. 1942), suggesting that fraud alone is insufficient to declare a marriage void. The Fifth DCA stated that <u>Savage</u> "suggests that where the combination of fraud and mental incapacity are present the marriage is void and can be annulled after the death of one of the parties."

# V. Survey of Other Jurisdictions

At common law, a marriage which is merely voidable, including one procured by fraud or undue influence, must be challenged during the lifetimes of the parties to the marriage. See also 4 Am. Jur. 2d Annulment of Marriage § 59 (2006); 47 A.L.R. 2d 1393, Right to Attack Validity of Marriage After Death of Party Thereto (2007 update). Most jurisdictions (like Florida) continue to follow the common law rule either by statute or case law. However, a number of states have enacted statutes that specifically authorize a challenge to the validity of marriage after death.

# A. States with Statutes that Permit Challenges after Death for Fraud or Duress

#### 1. New York

An action to annul a marriage on the ground that the consent of one of the parties thereto was obtained by force or duress may be maintained at any time by the party whose consent was so obtained. An action to annul a marriage on the ground that the consent of one of the parties thereto was obtained by fraud may be maintained by the party whose consent was so obtained within the limitations of time for enforcing a civil remedy of the civil practice law and rules. Any such action may also be maintained during the life-time of the other party by the parent, or the guardian of the person of the party whose consent was so obtained, or by any relative of that party who has an interest to avoid the marriage, provided that in an action to annul a marriage on the ground of fraud the limitation prescribed in the civil practice law and rules has not run. But a marriage shall not be annulled on the ground of force or duress if it appears that, at any time before the commencement of the action, the parties thereto voluntarily cohabited as husband and wife; or on the ground of fraud, if it appears that, at any time before the commencement thereof, the parties voluntarily cohabited as husband and wife, with a full knowledge of the facts constituting the fraud. N.Y. Domestic Relations Law § 140 (McKinney 2005).

Bennett v. Thomas, 38 A.D.2d 682, 327 N.Y.S.2d 139 (4th Dept. 1971)

- Children of deceased wife brought action to annul marriage on grounds of fraud after death to prevent husband from taking elective share.
- The court noted that New York law permits challenges to marriage after death on the grounds of fraud. However, New York's elective share laws contain specific provisions requiring the annulment to be obtained prior to death.

### 2. Vermont

A marriage may be annulled during the lifetime of the parties, or one of them, on the basis that the consent of one of the parties was obtained by force or fraud. Such action for annulment may be instituted by the innocent party, the parent or guardian of such party, or some relative interested in contesting the validity of the marriage. Vt. Stat. Ann. tit.15, § 516 (2005).

#### 3. Louisiana

A marriage is relatively null when the consent of one of the parties to the marriage is not freely given. Such marriage may be declared null upon application by the party whose consent was not freely given. La. Civ. Code. art. 95 (2006)

Succession of Ricks, 893 So. 2d 98 (La. App. 2004).

- Children of the decedent challenged the validity of the marriage between the decedent and his wife. They alleged that the decedent was incompetent at the time of the marriage and that his wife "took advantage of [his] infirmity to regain her status as a legatee when she remarried him hours before his death."
- The court held that the above statute permitted a court appointed administrator to bring an action to challenge a marriage.

#### 4. New Jersey

A marriage may declared a nullity where either of the parties "lacked capacity to marry due to want of understanding because of mental condition, or the influence of intoxicants, drugs, or similar, agents, or where there was a lack of mutual assent to the marital relationship; duress; or fraud as to the essentials of marriage" and the injured party has not subsequently ratified the marriage. N.J. Stat. 2A:34-1 (2007).

#### In re Estate of Santolino, 895 A.2d 506 (N.J. 2005)

- The court held that the sister of the decedent could bring a claim after death on the grounds that the decedent's marriage was void due to fraud.
- The court reasoned that the sister of the decedent had standing to challenge the validity of the marriage because New Jersey Statute 2A:34-1(b) did not explicitly provide that marriages may not be challenged after the death of one of the parties.

# B. States with Statutes, which Prohibit Challenges to Marriage After Death for Fraud or Duress

#### 1. Alaska

A marriage may be declared void on the ground that the consent of either party was obtained by fraud, unless such party afterwards, with full knowledge of the facts constituting fraud, cohabitated with the other as husband and wife. A marriage may be declared void on the ground that the consent of either party was obtained by force, unless such party afterwards freely cohabitated with the other as husband and wife. If the consent of either party is obtained by fraud or force, the marriage is voidable, but only at the suit of the party upon whom the force or fraud is imposed. Alaska Stat. §§25.24.030, 25.05.031.

#### Riddell v. Edwards, 76 P. 3d 847 (Alaska 2003)

 Probate court could not declare a marriage void after the wife had died even though the estate sought to invalidate the marriage because the wife was incompetent and the husband had fraudulently induced her to enter into marriage.

#### 2. Colorado

A marriage may be declared invalid where "one party entered into the marriage in reliance upon a fraudulent act or representation of the other party, which fraudulent act goes to the essence of the marriage" or when "one or both parties entered into the marriage under duress exercised by the other party or a third party". However, "in no event under such circumstances may a declaration of invalidity be sought after the death of either party to the marriage," except in the cases of marriages which are prohibited by law such as bigamous and incestuous marriages Colo. Rev. Stat. §14-10-111 (2005)).

# In re the Estate of Fuller, 862 P.2d 1037 (Co. App. 1993)

- Children of the decedent challenged the validity of the decedent's marriage on the grounds that decedent lacked capacity to consent to the marriage.
- Colorado Statute §14-10-111(2) provides, "In no event may a declaration of invalidity be sought after the death of either party to the marriage."
- Because the action for annulment was not brought until after the decedent's death and no exception applied, the court held that the children lacked standing to challenge the validity of decedent's marriage.
- The court noted the exceptions under which a marriage may be attacked posthumously. Fraud and duress are not among the exceptions.

#### 3. Illinois

A marriage may be declared invalid where a party lacked the capacity to consent or where a party was "induced to enter into a marriage by force or duress or by fraud involving the essentials of the marriage". A declaration of invalidity may be sought by either party or by the legal representative of the party who lacked the capacity to consent, no later than 90 days after the petitioner obtained knowledge of the described condition. In no event may a declaration of invalidity of marriage be sought after the death of either party to the marriage. 750 III. Comp. Stat. §§301-302 (2006).

#### In re Estate of Crockett, 728 N.E.2d 765 (III.App. 2000)

Notwithstanding this statute, the Court permitted children to challenge to marriage after death where the wife obtained marriage license, husband was mute and barely conscious during ceremony and was unable to sign marriage certificate, and representative spoke for the husband during the exchange of vows.

#### 4. Minnesota

An action to annul a marriage, where a party lacked capacity to consent to the marriage or where consent was obtained by force or fraud and there was no subsequent voluntary cohabitation of the parties, may be brought by either party to the marriage or by the legal representative of the innocent party. However, "in no event may an annulment be sought after the death of either party to the marriage." Minn. Stat. §§518.05, 518.02 (2006).

#### 5. Montana

A marriage may be declared invalid for lack of capacity to consent or if a party was induced to enter into a marriage by force or duress or by fraud, but such relief must be sought no later than 2 years after the petitioner obtained knowledge of the described condition. A declaration of invalidity may not be sought after the death of either party to the marriage. Mt. Stat. §40-1-402.

#### 6. Ohio

A marriage may be annulled on the basis that the consent of either party was obtained by fraud, unless such party thereafter, with full knowledge of the facts constituting fraud, cohabitated with the other as husband or wife. An action for annulment may be brought by the aggrieved party, but must be instituted within two years after the discovery of the facts constituting fraud. A marriage may be annulled on the basis that either party has been adjudicated to be mentally incompetent, unless such party after being restored to competency cohabitated with the other as husband or wife. An action for annulment may be brought by the party aggrieved or the relative or guardian of the party adjudicated to be mentally incompetent at any time prior to the death of either party. Ohio Stat. §§3105.31-3105.32.

### Hall v. Nelson, 534 N.E.2d 929 (Ohio 1987)

- The son of the decedent sought to annul the marriage between the decedent and his surviving wife on the grounds that the decedent lacked mental capacity to marry, that the marriage was obtained by fraud and that the marriage was not consummated.
- Pursuant to Ohio Statute §3105.32, the court found that only an aggrieved party may sue to have a marriage annulled because of mental incapacity, fraud or failure to consummate. Furthermore Ohio Statute §3105.02(C) permitted a relative or guardian of an incompetent to sue for annulment only while the incompetent was alive. Because the son was not a party to the marriage and the action for annulment was not brought while the decedent was alive, the court held that the son lacked standing to challenge the marriage.

#### 7. Pennsylvania

A marriage is voidable and subject to annulment where one party was induced to enter into the marriage by fraud, duress, coercion or force attributable to the other party, provided that there has been no subsequent voluntary cohabitation after knowledge of the fraud or release from the effects of fraud, duress, coercion or force. Either party may obtain an annulment to a voidable marriage. The validity of a voidable marriage, however, may not be attacked or

questioned by any person if either party to the marriage has died. 23 Pa. Cons. Stat. § 3305.

#### 8. Texas

A court may annul a marriage if the other party used fraud, duress or force to induce the petitioner to enter into the marriage, and petitioner has not voluntarily cohabited with the other party after becoming apprised of the fraud or being released from the duress of force. A marriage subject to annulment may not be challenged in a proceeding instituted after the death of either party to the marriage. Tx. Fam. Code §§ 6.107, 6.111.

#### 9. Wisconsin

A court may annul a marriage if a party was induced to enter into the marriage by force, duress or fraud involving the essentials of marriage. A suit for annulment may be brought by either party, or by the legal representative of the innocent party, no later than one year after the petitioner obtained knowledge of the described condition. However, a marriage may not be annulled after the death of a party to a marriage. Wis. Stat. § 767.313 (2007).

C. States where Challenges on the Grounds of Fraud, Duress, or Undue Influence are Prohibited After Death by Case Law

#### 1. Alabama

Rickard v. Trousdale, 508 So.2d 260 (Ala. 1987)

The court held that a marriage allegedly induced by fraud is merely voidable and cannot be attacked after the death of one of the parties to the marriage. Therefore, even if the putative husband fraudulently induced the decedent to consent to marriage, the daughter of the decedent could not attack the validity of the marriage.

#### 2. Arizona

Davis v. Industrial Commission of Arizona, 353 P.2d 627 (Ariz. 1960)

- In this case, the employer of the decedent denied the surviving spouse death benefits on the basis that the decedent and surviving spouse fraudulently procured a marriage license.
- The court held that the denial of benefits amounted to a collateral attack upon the validity of the marriage, which was not permitted after the death of one of the spouses.

#### 3. Arkansas

Where the consent of either party was obtained by force or fraud, the marriage shall be void from the time its nullity is declared by the court. Ark. Stat. 9-12-201.

Vance v. Hinch, 261 S.W.2d 412 (Ark. 1953).

In construing the identical predecessor to Arkansas Statute 9-12-201, the
court held that a marriage induced by fraud was voidable (despite the fact
that the statute referred to such a marriage as "void"). Because voidable
marriages are only vulnerable to attack during the lifetime of the spouses,
the granddaughters of the decedent could not challenge the validity of the
marriage.

#### 4. California

A marriage may be annulled when the consent of either party was obtained by fraud, unless such party afterwards, with full knowledge of the facts constituting fraud, freely cohabitates with the other as husband or wife. An action for annulment based upon fraud may be brought by the injured party, but must be instituted within four years after the discovery of the facts constituting the fraud. Cal. Fam. Code §§2210-2211 (2005).

Greene v. Williams, 88 Cal. Rptr. 261 (Cal. App. 197)

Action to annul marriage does not survive the death of a party to the marriage.

#### 5. <u>Mississippi</u>

Ervin v. Bass, 160 So. 568 (Miss. 1935)

 The court noted that a marriage induced by fraud or coercion was voidable. As a result, the marriage remains valid until dissolved by court decree, which can only be rendered during the lifetime of the parties.

#### 6. New Hampshire

Patey v. Peaslee, 111 A.2d 194 (N.H. 1955)

The heirs-at-law of the decedent sought to annul the marriage between the
decedent and the surviving spouse on the basis fraud. The court held that
the heirs-at-law did not state a cause for annulment because the marriage
was voidable and not brought during the lives of both parties to the marriage.

#### 7. Nebraska

Where the consent of one of the parties is obtained by force or fraud, and the parties have not subsequently voluntarily cohabitated, the marriage shall be deemed voidable. Neb. Stat. §42-118.

Christensen v. Christensen, 14 N.W.2d 613 (Neb. 1944)

- The court held that the marriage was voidable, where spouses knew of the husband's physical condition prior to the marriage, but fraudulently concealed such condition in order to obtain a marriage license.
- A voidable marriage may only be inquired into during the lives of the parties to the marriage.

#### 8. North Dakota

A marriage may be annulled when the consent of either party was obtained by fraud, unless such party, with full knowledge of the facts constituting fraud, subsequently freely cohabitates with the other as husband or wife. An action to annul a marriage on the grounds of fraud may be brought by the injured party within 4 years after discovery of the facts constituting fraud. N.D. Stat. § § 14-04-01, 14-04-02 (2005).

Gibbons v. Blair, 376 N.W.2d 22 (N.D. 1985)

- The court held that the father of the decedent did not have standing to bring an action to annul the marriage between the decedent and his widow on the grounds of fraud.
- The court explained that under North Dakota Statute §14-01-01, the marriage was voidable and thus could only be annulled on the basis of fraud by an action brought by the defrauded spouse while both parties to the marriage were living.

#### 9. Oregon

A marriage is voidable where the consent of either party is obtained by force or fraud. Such marriage may be annulled, provided that the marriage was not later ratified. Or. Stat. §106.030, 107.015.

In re Estate of Hunter, 588 P.2d 617 (Or.App. 1978), reversed on other grounds, Hunter v. Craft, 600 P.2d 415 (Or. 1979).

- The court held that the decedent's marriage was not subject to collateral attack by decedent's son in a will contest proceeding.
- There was insufficient evidence to support son's claim that surviving spouse exerted undue influence over the decedent.
- Pursuant to Oregon Statute §107.015, either party may seek an annulment on the ground of fraud, not just the injured party. However, a suit for annulment does not survive death. Because the marriage at issue was not annulled prior to the decedent's death, such marriage was valid and not subject to collateral attack

#### 10. Washington

A marriage where the consent of either party is obtained by force or fraud is voidable, but only at the suit of the innocent party. Wash. Stat. §26.04.130.

In re Hollingsworth's Estate, 261 P. 403 (Wash. 1927)

- The court dismissed a petition seeking to annul the marriage between the decedent and surviving spouse on the basis that the surviving spouse fraudulently procured the marriage license by falsely swearing she was not feeble-minded.
- "A voidable marriage is valid for all purpose until annulled, and can be attacked only in a direct proceeding during the lifetime of both spouses; hence on the death of either party the marriage cannot be impeached."

In re Romano's Estate, 246 P.2d 501 (Wash. 1952).

- In this case, the executrix and legatees alleged that the newly employed housekeeper coerced the decedent into marriage.
- Applying Washington Statute §26.04.130, the court held that the marriage at issue was voidable and thus could not be set aside in a collateral attack after the death of one of the parties.
- The court, however, citing <u>Savage v. Olsen</u>, 9 So.2d 363 (Fla. 1942), noted that "under exceptional circumstances indicating fraud of the grossest kind, without apparent opportunity to detect or correct the inequity during the lifetime of the deceased spouse, a collateral attack after death has been permitted."

### D. North Carolina Allows Challenge If There Are No Children

North Carolina law provides that a marriage followed by cohabitation and the birth of issue may not be declared void after the death of either of the parties to the marriage.

A marriage where either party is incapable of contracting due to lack of will or understanding is void. Such marriage may be declared void upon application by either party to the marriage. No marriage followed by cohabitation and the birth of issue may be declared void after the death of either of the parties. N.C. Stat. 51-3, 50-4.

#### <u>Ivery v. Ivery</u>, 129 S.E.2d 457 (N.C. 1963)

- In this case, the brother of the decedent challenged the validity of the marriage between the decedent and surviving spouse on the grounds that the decedent was incompetent and the surviving spouse "persuaded and induced" the decedent to enter into marriage.
- The court recognized that at common law the marriage of a person incapable of contracting for want of understanding was voidable. Accordingly, such marriage could only be attacked during the lifetime of both parties to the marriage.
- The court noted, however, that under the above statute, marriages are immune from attack after the death of either party only when the marriage was followed by cohabitation and the birth of issue. Because the marriage was followed by cohabitation, but not the birth of issue, the court held that the marriage was subject to collateral attack by the decedent's brother.

#### VI. Conclusion

In sum, Florida follows the common law and majority rule which only allows void marriages to be challenged after death. In most instances, Florida courts have held that marriages procured by fraud, duress, and undue influence are merely voidable, affording potential heirs no ability to challenge a marriage after death. Given the extensive rights available to a surviving spouse, a wrongdoer can profit significantly by simply inducing or influencing an elderly person to enter into a marriage. The Subcommittee recommends that the full committee consider and discuss legislation to address this issue.

#### VII. Proposed Statute

Over the last several meetings, the Probate and Trust Litigation Committee discussed and debated a legislative change to permit a challenge to a marriage procured by fraud, duress, or undue influence. At the August 2, 2007

meeting in Palm Beach, a straw vote revealed that a majority of the Committee was in favor of working on a proposed legislative fix.

Accordingly, the proposed statute set forth below would provide an avenue to attack a marriage on the basis of fraud, duress, or undue influence after the death of a party to the marriage. The proposed statute aims to narrowly focus on inheritance rights. The proposed statute also borrows from F.S. §732.802 (the slayer statute), F.S. §732.5165 (effect of fraud, duress, mistake, and undue influence), and F.S. §733.107 (burden of proof in contests; presumption of undue influence).

73X.XXXX. Challenge to marriage procured by fraud, duress, or undue influence

- (1) An action to challenge a marriage may be maintained by any interested person after the death of the husband, wife, or both in any proceeding under chapters 731 through 736, 744, 747, and the Florida Probate Code, in which the fact of marriage may be material, either directly or indirectly.
- (2) The scope of this section is limited to all inheritance rights or other benefits a surviving spouse or any other person may acquire as a result of the surviving spouse's marriage to the decedent, including any rights or benefits acquired under chapters 731 through 736, 744, 747, and the Florida Probate Code.
- (3) A marriage is void for all purposes under subsection (2) if it is procured by fraud, duress, or undue influence.
- (4) In all proceedings contesting a marriage under this section, the contestant shall have the burden of establishing, by clear and convincing evidence, the grounds on which the marriage was procured by fraud, duress, or undue influence.

WPB 934601.2

#### ITEM 7

# ANALYSIS OF 30 DAY TIME LIMIT TO MOVE FOR ATTORNEYS' FEES

# REVISIONS TO RULE 1.525, F.R.C.P. – 30 DAY TIME LIMIT FOR SERVICE OF MOTION FOR ATTORNEY'S FEES

### SUBCOMMITTEE REPORT

(Angela Adams, Laura Sundberg, Eric Virgil)

# I. Background

Initially, Laura Sundberg raised the issue of the applicability of Rule 1.525 to trust proceedings in the Trust Law Committee.

The current rule is as follows:

#### Rule 1.525. Motions for Costs and Attorneys' Fees

Any party seeking a judgment taxing costs, attorneys' fees, or both shall serve a motion no later than 30 days after filing of the judgment, including a judgment of dismissal, or the service of a notice of voluntary dismissal.

Laura and Angela Adams were asked to review the issue and report to the Trust Law Committee. They concluded that the applicability of Rule 1.525 in trust actions depends upon the specific nature of the trust action. In other words, Rule 1.525, by its specific language, only applies in proceedings where one party is seeking to tax attorney's fees against another party. Using the specific language of the Rule, they considered various types of trust actions and the applicability of the Rule to those actions.

The attached chart was created to analyze the applicability of the Rule to various types of trust proceedings. It was Sundberg and Adams' conclusion, and the consensus of the Trust Law Committee, that Rule 1.525 should be made inapplicable to all trust proceedings except those to which F.S. 727.627 (an action challenging the proper exercise of a trustee's power, i.e., surcharge) is applicable. The Trust Law Committee, in concept, approved the following proposed revision to Rule 1.525:

### Proposed Rule 1.525. Motions for Costs and Attorneys' Fees

Any party seeking a judgment taxing costs, attorneys' fees, or both shall serve a motion no later than 30 days after filing of the judgment, including a judgment of dismissal, or the service of a notice of voluntary dismissal. This rule shall not apply to trust proceedings unless the judgment taxing costs, attorneys' fees, or both is sought pursuant to F. S. Section 737.627.

However, the Trust Law Committee recognized the difficulty of trying to amend the Rules of Civil Procedure and was debating whether an amendment to F.S. 737.205 (which states that trust proceedings are governed by the Florida Rules of Civil Procedure) would accomplish the desired goal without the necessity of amending the Rule. As an aside, the new Trust Code statute 736.0201 would similarly apply the Rules to trust proceedings, with some limited exceptions not applicable here. At this point, the Chair of the Trust Law Committee concluded that this issue should be transferred to the Probate and Trust Litigation Committee for review and action since it is clearly related to litigation.

In the course of their review for the Trust Law Committee, Laura and Angela considered the following rules and statutes:

- R. 1.525 Motions for Costs and Attorneys' Fees (No trust cases cited in the annotations.)
- R. 1. 010 Scope of Rules
- F.S. 737.2041 Trustee's Attorney's Fees
- F.S. 727.2035 Costs and Attorney's Fees in Trust Proceedings
- F.S. 737.205 Trust Proceedings; Commencement
- F.S. 737.627 Costs and Attorney's Fees

Although not directly on point, they also reviewed The Florida Bar Journal article by Jeffrey M. James, "Moving for Attorneys' Fees and Costs - Do It Right and Do It on Time". (January 2006 issue.)

#### II. What the Rule Does

Prior to 2000, the rule required a party to file and serve fee and cost motions "within a reasonable time" after judgment. The discretionary language of the old rule led to uncertainty regarding what was a "reasonable time." The revised rule was enacted in order to create predictability and consistency in post-judgment requests for attorneys' fees. Unfortunately, the District Courts of Appeal have applied Rule 1.525 inconsistently since its enactment. While some courts have strictly enforced the rule, notably the 2<sup>nd</sup> District, others have found ways to extend or relax the time limit of the rule. The rule has not created certainty, but rather has spawned further litigation and confusion over the application of the rule.

#### III. Current Status of Subcommittee - State of Current Law

This subcommittee has since done research of all state court decisions, including Florida, to determine if any state courts have addressed the application of Rule 1.525, or similar rule, to trust proceedings. There are no Florida decisions related to trust proceedings and the subcommittee could not find any trust decisions applying a similar rule in other states.

The Family Law Rules Committee filed a petition with the Florida Supreme Court to eliminate the application of Rule 1.525 to family proceedings. That petition was granted pursuant to new Family Law Rule 12.525. A copy of the Supreme Court decision implementing the rule and explaining the decision is attached. Much of the logic applicable to the family law rule may be applicable to trust proceedings, as well.

#### IV. Issues for Discussion

- (1) With regard to trust law, should a change be sought to exempt trust proceedings from the application of the Rule unless the judgment taxing costs, attorneys' fees, or both is sought pursuant to F. S. Section 737.627?
- (2) If the answer to (1) is no, should we make a determination of any and all types of trust actions to which the 30-day requirement should apply?
- (3) If the answer to (1) is yes, then should the change be through:
  - A. Amendment of F.S. 736.0201 of the Trust Code;
  - B. Amendment to Rule 1.525 as suggested by the Trust Law Committee;
  - C. A new rule of civil procedure in line with what was done in by the Family Law Rules Committee;
  - D. Or through some other method?

### ITEM 8

# WHEN DOES A FIDUCIARY HAVE TO FACE A JURY?

ΒY

# ROHAN KELLEY AND SHANE KELLEY

#### I. Introduction

"Members of the jury - I will now explain to you the rules of law that you must follow and apply in deciding this case. When I have finished you will go to the jury room and begin your deliberations."

How often does the fiduciary sitting at the defendant's table (or its counsel), hear those words? When it happens, it is sufficient to strike fear into the hearts of all fiduciaries.

Assume that a beneficiary is dissatisfied with the fiduciary and initiates an action based on an alleged breach of fiduciary duty. This dissatisfaction might relate to poor investment performance, but may, alternatively or cumulatively, involve many other aspects of fiduciary duty. Traditionally, upon examining the petition, you would expect to see a count for an accounting, or removal of the fiduciary, or surcharge, or, perhaps, all three.

What you may not *expect* to see - but never-the-less find - are the following counts:

Count I: Fraud

Count II: Conspiracy to Defraud

Count III: Negligence

Count IV: Fiduciary Malpractice

Count VI: Civil Theft
Count VI: Conversion

Count VI: Breach of Contract

Count VIII: Declaratory Judgment

and at the conclusion of each count of the complaint is the statement "On this count, Plaintiff demands a trial by jury." Each of the foregoing counts (except Declaratory Judgment which includes its own statutory right to jury trial) is an

action sounding in contract or tort. As discussed below, at common law, there was an inviolate right to a jury trial for contract and tort actions. At this point your mind shifts to thoughts of associating co-counsel or referring the case.

It is axiomatic that most fiduciary litigators are ill-equipped to try a case before a jury just as it is axiomatic that most of their fiduciary clients are unwilling to withstand the onslaught of a jury verdict. In instances where general litigation lawyers are involved in the litigation, they often demand a jury trial, sometimes inadvertently because that is their own familiar "briar patch," but other times because they wish to "level the playing field" where opposing counsel is an experienced fiduciary litigator but inexperienced (or unexperienced) before a jury. The fiduciary litigator should either be prepared to try the case before a jury, or to convince the judge that the case is one cognizable exclusively in equity, and no right to a jury trial exists.

This article will not attempt to sharpen your jury trial skills, rather it will address the latter alternative.

#### II. Basis of the right to a jury trial.

The constitution of the State of Florida provides:

ARTICLE I DECLARATION OF RIGHTS

\* \* \*

**SECTION 22.** Trial by jury.--The right of trial by jury shall be secure to all and remain inviolate. The qualifications and the number of jurors, not fewer than six, shall be fixed by law.

The Bill of Rights to the U. S. constitution provides:

#### Amendment VII

In suits at common law, where the value in controversy shall exceed twenty dollars, the right of trial by jury shall be preserved, and no fact tried by a jury, shall be otherwise reexamined in any court of the United States, than according to the rules of the common law.

The reader may immediately notice the difference in the two constitutional provisions, the former providing an apparently unrestricted right to a jury trial, and the latter being restricted to "suits at common law". However, the construction of the Florida constitution has been construed to include the same limitations which are patent in the seventh amendment - that

being that the right to jury trial is only secured in common law actions, *i.e.* those which were recognized by the common law on the date of the adoption of the constitution, or those which are specifically provided by statute. It is clear that the right to trial by jury at common law did not extend to causes of action in equity.

Article I, section 22 of the Florida Constitution, in guaranteeing the right to trial by jury, provides that "the right to trial by jury shall be secure and remain inviolate." This right, however, extends only to those cases where jury trials were afforded by common law as practiced at the time of the adoption of the constitution. As a result, in Florida, the right to a jury trial does not extend to causes of action in equity. Hawkins v. Rellim Investment Co., 92 Fla. 784, 110 So. 350, 351 (1926).

Boyce v. Hort, 666 So.2d 972 (Fla. 5<sup>th</sup> DCA 1996)

In some instances, the jury trial right has also been provided by statute, as for declaratory judgments.

**86.071 Jury trials.-**When an action under this chapter concerns the determination of an issue of fact, the issue may be tried as issues of fact are tried in other civil actions in the court in which the proceeding is pending. To settle questions of fact necessary to be determined before judgment can be rendered, the court may direct their submission to a jury. . . . Neither this section nor any other section of this chapter shall be construed as requiring a jury to determine issues of fact in chancery actions.

#### III. Law vs Equity

In order to understand the entitlement to trial by jury, the reader must understand the difference between a law action and one in equity.

For hundreds of years, the chancery courts were separate from the law courts. The chancery courts grew out of the ecclesiastical courts in England, and in those courts, no jury right existed. In the United States, the chancery or equity court was separate from the law court, except that sometimes the same court was simply divided into the chancery side and the law side. This was true of the circuit courts in Florida, which were the original jurisdiction courts of chancery. There were lower level law courts, which were called by several different names throughout the years, but have now become the county

courts. These courts, with minor historical exception, did not, and do not have equity jurisdiction.

Effective January 1, 1967, the separate courts of chancery and of law (or in fact, the chancery and law "sides" of the circuit court) were abolished by the Supreme Court, by adopting civil rule 1.040 which now states: "There shall be one form of action to be know as 'civil action'." This did not abolish the principals of law and equity but rather only the different "sides" of the circuit court and the differences in the forms of pleading, terminology, and motion practice.

We are of the opinion that the consolidation of law and chancery procedure, under the revised rules, did not abolish chancery or law, and that the substantive law should be applied to the actual allegations and relief sought in a complaint or petition as was done prior to the adoption of the revised rules. Rule 1.040, Florida Rules of Civil Procedure, 1967, 30 F.S.A., simply provides that there shall be one Form of action to be known as 'civil action.'

We also find that the question of whether a jury should try the facts in an action is still to be decided by the tests of this right which have existed since the effective date of the Constitution of the State of Florida or by legislative enactment.

R. C. No. 17 Corp. v. Korenblit, 207 So.2d 296, 297 (Fla. 3d DCA 1968).

This merger of the law and chancery sides of the court is common to most U.S. jurisdictions. Florida cases which speak of "transferring the case to the law side (or the chancery side)" from the 1960s and before, must be read in this context.

#### IV. Jury Trials in Probate Proceedings

On this matter, there is little issue.

In Lavey v. Doig, 25 Fla. 611, 6 So. 59 (1889), the Florida Supreme Court recognized that probate proceedings originated in the ecclesiastical, or equity, courts of England, a context outside the common law, and indeed had been instituted pursuant to statutory measures adopted in Florida subsequent to the original Florida Constitution. As such, the court held that no constitutional right to a jury trial existed in probate proceedings. See *In re Estate of Pearsons*, 190 So.2d 593 (Fla. 2d DCA 1966) (a probate

court is essentially a court of equity, and is guided by equitable principles in the performance of its duties); In re *Estate of DuVal*, 174 So.2d 580 (Fla. 2d DCA 1965) (the right to a jury trial did not exist in the ecclesiastical courts); *Allen v. Estate of Dutton*, 394 So.2d 132 (Fla. 5th DCA 1980) (court found no error in the trial court's decision to strike appellant's request for a jury trial of the undue influence issue, holding that no probate matters were ever submitted to jury trial at common law, or under the prior probate law of Florida).

In re Estate of Howard, 542 So.2d 395, 397 (Fla. 1st DCA 1989).

No right to a jury trial exists in probate matters. *In re Estate of Ciccorella*, 407 So.2d 1044 (Fla. 3d DCA 1981); *Allen v. Estate of Dutton*, 394 So.2d 132 (Fla. 5<sup>th</sup> DCA 1981). However, the judge has discretion to empanel an advisory jury in such matters. *In re Estate of Fanelli*, 336 So.2d 631 (Fla. 2<sup>nd</sup> DCA 1976).

Where the fiduciary litigator often sees jury trials is in litigation over joint account ownership or interests. In these instances, the cause of action is frequently conversion or civil theft. *Sitomer v. Orlan*, 660 So.2d 1111 (Fla. 4<sup>th</sup> DCA 1995).

#### V. Jury Trials in Trust Proceedings

The "labels" which identify the counts and cast of the cause of action against a trustee, may sound in tort, for example, "Fraud" or "Negligence;" however, it is not the label or how the action is cast which determines whether a jury trial is available. The underlying right, relationship of the parties, duty and breach is more important in this determination. If the relationship of the parties is as trustee and beneficiary and the right being enforced springs from the trust and the relationship, even if it involves the remedy of restitution or only payment of money, the matter is most probably an equitable proceeding in which a right to jury does not exist.

Title & Trust Co. of Florida v. Dale, 149 So. 373, 374-375 (Fla. 1933) quoting with approval from the Supreme Court of the United States case, Clews v. Jamieson, 182 U. S. 461, 21 S. Ct. 845, 852, 45 L. Ed. 1183, quoting with approval from Pomeroy on Equity Jurisprudence (2d Ed.) holds:

'All possible trusts, whether express or implied, are within the jurisdiction of the chancellor. . . . The fact that the relief demanded is a recovery of money only is not important in deciding the question as to the jurisdiction of equity. The remedies which such a court may

give 'depend upon the nature and object of the trust; sometimes they are specific in their character, and of a kind which the law courts cannot administer, but often they are of the same general kind as those obtained in legal actions, being mere recoveries of money. A court of equity will always, by its decree, declare the rights, interest, or estate of the cestui que trust, and will compel the trustee to do all the specificacts required of him by the terms of the trust. It often happens that the final relief to be obtained by the cestui que trust consists in the recovery of money. This remedy the courts of equity will always decree when necessary, whether it is confined to the payment of a single specific sum or involves an accounting by the trustee for all that he has done in pursuance of the trust, and the distribution of the trust moneys among all the beneficiaries who are entitled to share therein.' 1 Pom. Eq. Jur., § 158.'

See also 55A *Fla.Jur* 2<sup>nd</sup> Trusts §218 and *Rosen v. Rosen* 167 So.2d 70 (Fla. 3<sup>d</sup> DCA 1964).

#### 1. Authority of Treatises

Our analysis begins with the *Restatement of Trusts*, *Second* which provides:

§197. Nature of Remedies of Beneficiary Except as stated in §198, the remedies of the beneficiaries against the trustee are exclusively equitable.

#### §198. Legal Remedies of Beneficiary

(1) If the trustee is under a duty to pay money immediately and unconditionally to the beneficiary, the beneficiary can maintain an action at law against the trustee to enforce payment.

\* \* \*

#### §199. Equitable Remedies of Beneficiary

The beneficiary of a trust can maintain a suit

- (a) to compel the trustee to perform his duties as trustee;
- (b) to enjoin the trustee from committing a breach of trust;
- (c) to compel the trustee to redress a breach of trust;
- (d) to appoint a receiver to take possession of the trust property and administer the trust;
- (e) to remove the trustee.

If the remedy of a beneficiary against a trustee is exclusively equitable, no cause of action brought by the beneficiary against the trustee for breach of the trust provides a right to a jury trial. Plaintiffs have tried to characterize a trust as a contract between the settlor and the trustee, with the beneficiaries as third party beneficiaries of that contract. The restatement is clear that "[t]he trustee by accepting the trust and agreeing to perform his duties as trustee does not make a

contract to perform the trust enforceable in an action at law."

Restatement of Trusts, Second Comment to §197.

Professors Scott and Fratcher explain that the courts of law in the 15<sup>th</sup> century could not see beyond the absolute title of the trustee in order to enforce uses to which the trustee held the property for the benefit of the *cestui que* use. It was only the courts of chancery which then began to enforce those rights. *The Law of Trusts, Fourth Edition* §197.

Trusts are, and have been since they were first enforced, within the peculiar province of courts of equity.

Just as the early English courts of law refused to protect the interest of the cestui que use by permitting him to maintain an action for tort against the feoffee to uses who violated his duties to the cestui que use, so the modern courts have not permitted the beneficiary of a trust to maintain an action at law for tort against the trustee for breach of trust.

The Law of Trusts, Fourth Edition §197, §197.1.

For example, if the trust is one of land, and the trust provides for the use by the beneficiary of the land but the trustee refuses to permit this use, an ordinary remedy at law would be in trespass or ejectment; however, in this instance, since the trustee has the legal title, in the eyes of the law court, he cannot be ejected. The beneficiary's remedy is the equitable remedy of breach of trust. Hence, a complaint alleging (1) Fraud, (2) Conspiracy to Defraud, (3) Negligence, (4) Fiduciary Malpractice, (5) Civil Theft, (6) Conversion, (6) Breach of Contract, or (7) Declaratory Judgment should be dismissed in favor of one alleging one or more of the remedies found in §199 of the Restatement.

Scott and Fratcher conclude that

There is, indeed, an important practical reason why an action for breach of contract should not be maintainable against the trustee. To allow such an action would mean that a court of law sitting with a jury would be called upon to decide complicated questions involving the conduct of the trustee in the administration of the trust, whereas such questions can be properly dealt with only in a court of equity or a probate court or other court having the powers of a court of equity.

The Law of Trusts, Fourth Edition §197.2.

Grimsley, Florida Law of Trust, Fourth Edition, §8-4 is in accord,

The remedy of the beneficiary of a trust against the trustee to compel him to perform any duty under the trust, or to rectify any breach is wholly under the substantive principles of equity. . . . While the procedures of law and equity have been merged, the substantive principles of each remain separate bodies of jurisprudence.

#### 2. Authority of case law decisions.

Although Florida decisions on point are not numerous, most of those decisions are clearly supportive of the *Restatement* position.

Where a fiduciary or trust relationship exists, an action for accounting is considered equitable in nature without regard to other considerations such as the complicated nature of the accounts . . . This is because proceedings involving trusts are generally within the exclusive jurisdiction of courts of equity."

Nayee v. Nayee, 705 So.2d 961 (Fla. 5<sup>th</sup> DCA 1998).

Restatement (Second) Trusts, § 197, has been cited with approval in Florida. See Sanders v. Citizens Nat. Bank of Leesburg, 585 So.2d 1064 (Fla. 5<sup>th</sup> DCA 1991). The issue addressed by the court in Sanders was not equitable vs. legal remedies but whether a grantor of an irrevocable trust had standing to bring an action against the trustee or whether only the beneficiaries had such standing. The court found that the grantor of an irrevocable trust had no standing to bring an action against the trustee and that was the sole right of the beneficiaries because trust principles and not contract principles apply to creation and operation of a trust. Id. at 1066. The court indicated in a footnote that it appeared that the grantor wanted his action to stand even though the beneficiaries had their own suit because his was an action at law and he was seeking a jury trial (as indicated above, the beneficiaries have no right to bring an action at law pursuant to Restatement (Second) Trusts, § 197), "No attempt is made to explain appellant's need or desire to sue in his own right. We note, however, that appellant's principal claims are legal in nature, punitive damages are claimed and a jury trial is demanded." Sanders at 1066.

The same trust principles have been applied in other jurisdictions to dismiss legal claims brought by trust beneficiaries. See *Kann v. Kann*, 690 A.2d 509 at 511 (Md. 1997), ("where the beneficiary of an express trust sues the trustee, the claim is exclusively equitable and not triable of right before a jury.")

In *Kann*, the trustee filed a declaratory action and the beneficiary of the trust filed a counterclaim which included counts for fraud and conversion and requested punitive damages. *Id.* at 512 – 513. The beneficiary asserted that she was entitled to a jury trial as she had brought an action at law against the trustee. *Id.* The Court of Appeals of Maryland, citing Restatement (Second) Trusts, § 197, held that the beneficiary was not permitted to maintain an action at law against the trustee as her remedies were exclusively equitable. *Id.* at 516 and 521. Accordingly, the dismissal of her counterclaim and denial of her request for a jury trial was affirmed,

This Court would not preside over the death of contract by recognizing as a tort a breach of contract that was found to be in bad faith . . . Nor shall we preside over the death of equity by adopting [the beneficiary's] contentions.

Id. at 521.

In a New York case where a beneficiary sued the trustee for negligent breach of trust, resulting in damage, and demanded a trial by jury, the court denied the jury trial right citing with approval to §197 of Restatement, Second.

A party's entitlement to demand a jury trial is dependent upon the facts pleaded, not the demand for relief. CPLR 4101 (1) provides for a trial by jury in an action where the party 'demands and sets forth facts which would permit a judgment for a sum of money only'. The critical consideration is whether the facts stated show that the action is equitable or legal in nature. The fact that the complaint demands a money judgment does not necessarily establish that there is a right to a jury trial.

\* \* \*

The fact that beneficiaries predicate their breach of trust claim upon the trustee's alleged negligent performance of its fiduciary duties does not convert an action in equity into one cognizable in law. 'To be sure negligence is in the case, but only as an element in the breach of fiduciary duty; no common-law action in negligence is available to the [beneficiaries] (citation omitted).'

Magill v. Dutchess Bank and Trust Company, 150 A.D.2d 531, 541 N.Y.S.2d 437 (NY Supreme Court, Appellate Division 1989). Also see *The Harry and Jeanette Weinberg Foundation Incorporated v. ANB Investment Management*, 1997 WL 652342 (N.D. Ill. 1997).

In California, by statute, the beneficiaries' remedies against a trustee are "exclusively in equity." California Probate Code 16421.

Contrary to the significant weight of authority throughout the country, Texas is the major state which holds that a jury trial is available in probate and trust cases.

### 3. Contrary trust authority or distinguishing facts.

Where a trustee had previously been removed, and subsequently pled guilty in a criminal action to grand theft of trust funds, the successor trustee sued the prior trustee for civil theft, conversion, breach of fiduciary duty and accounting. The trial court granted summary judgment for damages for the trust funds taken, but did not award treble damages on the civil theft claim. The appellate court reversed finding clear and convincing proof of civil theft. The opinion does not address the issue of whether or not an action for civil theft or conversion lies, but awarded that requested relief. *Anton v. Anton*, 763 So.2d 404 (Fla 4<sup>th</sup> DCA 2000). This case may be distinguishable because \$197 of the Restatement (Second) applies specifically to actions of beneficiaries suing a trustee. In this case, the plaintiff was the current trustee suing a previously-removed trustee.

In another case where a trustee was previously removed, the beneficiaries brought an action for breach of trust, as well as civil theft and conversion of trust property. After quoting Bogert's *The Law of Trust and Trustees* which refers to remedies in chancery, including money damages, the court apparently didn't follow the law described in the Bogert quote and found the beneficiaries had standing to bring an action and reversed the dismissal with prejudice of the beneficiaries action. The opinion addressed only the beneficiaries standing but did not address whether the actions at law could be brought. *Weiss v. Courshon*, 618 So.2d 255 (Fla 5<sup>th</sup> DCA 1993).

In a case in which an apparently-serving fiduciary was successfully sued, among the several grounds on appeal was that "the evidence did not support the damage awards, compensatory or punitive (\$2,000,000), [and] that 'the jurors demonstrated a failure to set aside their sympathies and to behave appropriately'." Defendant's counsel moved to strike the demand for a jury trial before the trial court, but that motion was denied. That issue was not appealed and was not addressed in the appellate opinion. Therefore, this case does not stand for the proposition that the plaintiff was entitled to a jury trial because the opinion never discusses whether or not the jury trial was correct. *First Union v. Turney*, 824 So.2d 172 (Fla. 1st DCA 2002).

Another case against a trustee apparently tried by a jury is *Bartelt v*. *Bartelt*, 522 So.2d 907 (Fla. 5<sup>th</sup> DCA 1988). "Because the verdict of the jury on which the judgment is based is contrary to the manifest weight of the evidence, we reverse." Also in this case, like *Turney*, there is no discussion in the decision about the jury trial. Furthermore, it is possible from the facts that this case might fall under the exception of \$198 involving money to be paid to a beneficiary from a trust.

In Rosenkranz v. Barnett Banks Trust Company N.A., 486 So.2d 428 (Fla 4<sup>th</sup> DCA 1991) plaintiff beneficiary-settlor brought an action against defendant bank-trustee alleging negligence and breach of fiduciary duties. Another count claimed intentional infliction of emotional distress, but a verdict was directed at trial on that count. The matter was tried before a jury, apparently because of the intentional infliction count. There is no discussion in the opinion about the jury trial right.

It is unclear why these decisions seem to permit jury trials, but in most instances the likely explanation is that the matter was tried before a jury by agreement or because neither side realized this was an issue and the matter was never presented to the court for consideration.

#### 4. Other fiduciary circumstances

As stated above in probate and most trust circumstances, a jury trial is not available. In guardianship matters, the law is less clear.

A jury trial was permitted in a suit by a restored ward against his former guardian for damages resulting from a breach of duty committed during the guardianship and prior to discharge.

After the guardianship has terminated and the guardian discharged, the ward is free to sue the former guardian in any appropriate action, and whether the suit is properly maintainable in law or in equity depends primarily upon the remedy sought rather than on the relationship out of which the cause of action arose. The former fiduciary relationship existing between the guardian and ward is important only as casting upon the former guardian the obligations imposed upon him by law in the discharge of his duties, thereby affecting the burden of proof, the weight of the evidence, and law applicable to the issues to be resolved. . . . We, therefore, hold that a former ward may institute an action at law against his former guardian for damages arising out of a breach of duty by the guardian resulting from wilful or negligent acts committed by the guardian during the period of guardianship.

Beck v. Barnett Nat. Bank of Jacksonville, 117 So.2d 45, 49 - 50 (Fla. 1<sup>st</sup> DCA 1960). See also In re Guardianship of Medley 587 So.2d 619 (Fla. 2<sup>nd</sup> DCA 1991).

In a different context, that of the duty owed by a board of directors to shareholder-members, the court held:

. . . the Florida test is whether the party seeking a jury trial is trying to invoke rights and remedies of the sort traditionally enforceable in an action at law. [citations omitted]

In the case at bar, appellants assert that the trial court erred in denying their motion for a jury trial on their claim for damages for breach of fiduciary duty. In response, the appellees contend that the appellants' claim for "damages" is actually a claim seeking the restitution of unjust enrichment obtained through alleged misuse of the fiduciary relationship, and that such a claim is cognizable exclusively in equity. [footnote 4 omitted] The mere use of the label "damages" is not sufficient to create a right to jury trial. *Cf. Dairy Queen, Inc. v. Wood*, 369 U.S. 469, 477-78, 82 S.Ct. 894, 900, 8 L.Ed.2d 44, 51 (1962) (the constitutional right to trial by jury cannot be made to depend on the choice of words used in the pleadings). Rather, the right to trial by jury turns on the nature of the right and remedy sought to be enforced.

"Breach of a fiduciary duty" is an ambiguous expression. Fiduciaries have a number of duties towards their beneficiaries,

some of which are legal and some equitable. See Dobbs, Remedies §§ 10.4 and 4.3 at 252 (1973 West). Moreover, law and equity often had concurrent jurisdiction in matters concerning fiduciaries. See, e.g., Scott v. Caldwell, 160 Fla. 861, 37 So.2d 85, 87 (1948) (accounting). Thus, it has been said that, "A fiduciary who commits a breach of his duty as fiduciary is guilty of tortious conduct and the beneficiary can obtain redress either at law or in equity for the harm done. As an alternative, the beneficiary is entitled to obtain the benefits derived by the fiduciary through the breach of duty." Restatement of Restitution § 138 comment a (1937); see Restatement (Second) of Torts § 874 comment b (1979). Therefore, the fact that a cause of action arises out of a fiduciary relationship does not necessarily mean that the action is one cognizable only in equity. Beck v. Barnett National Bank of Jacksonville, 117 So.2d 45, 50 (Fla. 1st DCA 1960) (list of examples). Again, whether the action will lie at law, in equity, or both depends on the nature of the breach and the remedy sought.

We believe that the breach and the remedy sought in the present case were equitable in nature.

King Mountain Condominium Association, Inc. v. Gundlach, 425 So.2d 569, 571 (Fla. 4<sup>th</sup> DCA 1983)

#### VI. Exhibit attached

The authors have attached as an exhibit to this article an order entered September 27, 2005 on a motion argued by Rohan Kelley in Palm Beach County to strike and dismiss a counterclaim by a beneficiary objecting to a fiduciary's investment performance. Co-author, Shane Kelley has more recently argued a similar motion in Miami-Dade County and reached the same result by the court's announced ruling striking the request for a jury trial, however as this article went to press, that written order has not been rendered.



# IN THE CIRCUIT COURT OF THE FIFTEENTH JUDICIAL CIRCUIT OF FLORIDA, IN AND FOR PALM BEACH COUNTY

PROBATE/GUARDIANSHIP DIV
CASE NO.

as
co-trustee of the
Trust

Petitioner
vs
individually and as co-trustee of the
Trust

etc.
Defendants.

ORDER ON 5' MOTION
TO DISMISS COUNTERCLAIM

THIS CAUSE came before the court for hearing on September 23, 2005.

has filed a Counterclaim that claims as co-trustee, breached their fiduciary duty and were fraudulent in concealing certain matters from the knowledge of the Petitioner. Each claim also requests that the case be tried by a jury.

The court finds that the Motion to Dismiss Count I should be DENIED except for the element of the Demand for Jury Trial. The Motion to Strike and Demand for Jury Trial is GRANTED.

As to Count II, the court finds that the Motion to Dismiss Count II should be GRANTED and the Motion to Strike the Claim for Jury Trial should also be GRANTED.

The court finds that all of the major treatises on trust law, by the various learned authors, and a majority of the case law, specifically find that actions involving trusts

CASE NO.
PAGE 2

are equitable actions and that they therefore are not actions for which a Demand for Jury Trial can be made. Unless the action is an attempt to force a trustee to do an immediate action, such as paying an obligation that is specifically set forth in the trust, as opposed to an action which is requesting damages and accountings against the trustee, are equitable actions and a jury trial is NOT authorized for that type of action.

Based upon all of the foregoing, and the court having considered the well reasoned legal argument of counsel, the case law and other citations presented and the court being otherwise fully advised in the premises, it is

#### ORDERED AND ADJUDGED as follows:

- 1. That this court has jurisdiction of the parties and the subject matter of this action.
- The Motion to Dismiss Count I of the Counterclaim is DENIED except that the Application to Strike the Demand for Jury Trial is GRANTED.
- 3. The Motion to Dismiss Count II of the Complaint is GRANTED and the Counterclaimant shall have twenty (20) days from the date of this order within which to replead Count II if the Counter-claimant so desires. However, any additional application in the form of Count II SHALL NOT contain a Request for Jury Trial.

DONE AND ORDERED in Delray Beach, Palm Beach County, Florida, this 27 day of September, 2005.

GARY L. VONHOF, Circuit Judge

Copies furnished:

Shane Kelley, Esq., One East Broward Blvd., Se. 1200, Ft. Lauderdale, FL 33301

### ITEM 9

#### ACTEC ARBITRATION TASK FORCE DRAFT PAPER

#### INTRODUCTION

There is no substitute for the certainty and self-determination resulting from a settlement of a dispute between parties. Much has been written about mediation as a tool for helping litigants settle their differences. There are many success stories that bolster the credibility of that process. But, some cases just cannot get resolved in that manner. And, many disputes that do get settled are resolved after the parties have gone to great expense in navigating the shoals of judicial process. Our task is to study the litigation that does not settle or settles late in the litigation and see if we can develop a more efficient process for deciding those cases.<sup>1</sup>

In developing a method for deciding (rather than settling) disputes outside the traditional judicial process, we must speak of "arbitration." The word "arbitration" simply means the act of resolving a dispute by a person appointed by the parties or given authority by a statute or otherwise. The word "arbiter" simply means a person with the power to decide a dispute. Webster's New Collegiate Dictionary (9<sup>th</sup> Edition). These seemingly simple, innocent words, we have learned, conjure up images of a three-headed tribunal deciding commercial disputes in an unfair and oftentimes bureaucratic fashion, more steeped in process than the traditional judicial process. The form of trial resolution we believe may prove useful in our practice requires that we refer to "arbitration," because the law concerning the authority to resolve disputes without a traditional judge comes from cases involving arbitrations. Our hope is that the reader can see past the blinding prejudice "arbitration" evokes.

As estate planners and lawyers for fiduciaries administering estates and trusts, we are ever cognizant that one of our clients' goals and one of our biggest challenges is to save taxes and other expenses where feasible. Our clients want us to maximize the amount of assets passing to the intended beneficiaries. One of the largest expenses incurred by estates, trusts and beneficiaries is the costs and fees associated with litigation, not to mention the beneficiaries' loss of time to enjoy the assets.

Our collective wisdom tells us that administering a will or trust will run more efficiently and at less cost if we could resolve disputes arising in those proceedings through the use of a non-traditional form of trial resolution involving a trial resolution judge with extensive experience in, and knowledge of, our field of practice. Justice is often mired in procedure, hyper technical evidentiary rules, ignorant finders of fact and law, and unmanageable judicial calendars. If we could only bring common sense and legal expertise to our specialized disputes, we might get to justice more efficiently. Further, we might be able to keep these proceedings private.

<sup>&</sup>lt;sup>1</sup> Our report does not specifically address whether this process, if it exists, could or should be employed in connection with buy-sell agreements and attorney-client retainer agreements. These complex arrangements are worthy of their own studies by the American College of Trust and Estate Counsel.

There may be other compelling reasons to consider a non-traditional form of trial resolution. For example, Professor Gary Spitko makes the case for using arbitration clauses in wills and trusts to combat the prejudices of majoritarian cultural norms on the wishes of a non-conforming testator or settlor. See Gone But Not Conforming: Protecting The Abhorrent Testator From Majoritarian Cultural Norms Through Minority-Culture Arbitration, 49 Case W. Res. L. Rev. 275 (1999). While the professor's thesis involves somewhat exotic examples, it need not. Developing an estate plan for a person who, for whatever reason, is considered controversial within a community fits within the professor's theory.<sup>2</sup>

Although private trial resolution or "arbitration" clauses were at one time eschewed by the courts as denying access to the "only true arbiters of legal dispute and due process," the pendulum has moved far to the other pole. Now, these clauses are upheld by our courts whenever possible. See Circuit City Stores Inc. v. Adams, 121 S. Ct. 1302, 1318 (U.S. 2001) ("Times have changed. Judges in the 19<sup>th</sup> century disfavored private arbitration. The 1925 Act was intended to overcome that attitude, but a number of this Court's cases decided in the last several decades have pushed the pendulum far beyond a neutral attitude and endorsed a policy that strongly favors private arbitration."). Further, each state in these United States and the District of Columbia has codified a form of binding arbitration into its statutes. Most states have patterned their law after the Uniform Arbitration Act.

What is now a choice to agree to arbitrate or to require arbitration may become a practical necessity. To have this vision one need only look to one's own jurisdiction and the yearly budget disputes between governors and legislatures as they make difficult spending choices. The "third branch of government" is not an uncommon target. Within that debate, social and political considerations mandate that our leaders use their limited resources to fund criminal, juvenile, and family justice long before they reach estates and trusts. As judicial resources dwindle or shift to a more pressing use, it is apodictic that already slothful judicial resolutions of trust and estate litigation will slow even further. In jurisdictions with competent, up to date jurists, you will see the constant outsourcing of trials to retired judges and magistrates with more time on their hands. And, of course, the competent, up to date jurist, will eventually retire.

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<sup>&</sup>lt;sup>2</sup> Note, however, that the prejudice, if it appears, may come out in a will or trust contest. If that contest takes the form of an attack on the validity of the whole will or trust, including the arbitration clause (e.g. testamentary capacity), then the matter will be heard by the court, not the arbitrator whose very power is at issue. See Prima Paint Corp. v. Flood & Conklin Manufacturing Co., 388 U.S. 395, 403-04, 87 S.Ct. 1801 (1967). On the other hand, if the arbitration clause is attacked as being the product of fraud or undue influence, then arbitration under an otherwise appropriate clause may remain extant. *Id.* This point may offer a strategy issue for the contestant: should I bring a partial contest if my capacity case is weak (as most are) and thereby preserve arbitration?

<sup>&</sup>lt;sup>3</sup> The practitioner should keep this change in policy in mind when reading the turn of the century cases on arbitration clauses in wills.

Arbitration or non-traditional trial resolution, *per se*, does not solve these concerns. Indeed, it can be as cumbersome a process as a traditional judicial proceeding, if not more so. We endeavor here to offer our colleagues a more efficient form of dispute resolution that specifically meets the needs of our trust and estate clients and that works in tandem with the mediation process.

#### LEGAL UNDERPINNINGS OF ARBITRATION

Arbitrating trust and estate disputes is not prohibited in most states.<sup>4</sup> In most states, nothing prohibits two or more persons with a trust or estate dispute from agreeing to resolve their dispute through arbitration. See, for example, Uniform Arbitration Act (2000) §6; A.R.S. §12-1501; Cal. C.C.P. §1281; §44.104, Fla. Stat.<sup>5</sup>

Less obvious is whether arbitration can be mandated by a testator or settlor in a will or trust in a way that is enforceable. The answer appears to be "yes." See ADR in the Trusts and Estates Context, 21 ACTEC Notes (Fall 1995) 170; The Use of Arbitration in Wills and Trusts, 17 ACTEC Notes 177 (1991). This answer seems imbedded in testamentary intent, contract theory, conditional transfers of property, or some combination of them.

Testamentary and settlor intent are typically used by planners to create a form of arbitration they may not even recognize as such. We commonly give a fiduciary "sole discretion" to decide between competing requests for principal invasions, to decide what is income or principal, to decide whether a trust is no longer revocable by the settlor, and the like. The decision of the fiduciary can be attacked only on limited grounds such as arbitrariness, conflict of interest, and bad faith—which happen to be the same limited grounds, in most jurisdictions, for appealing the decision of an arbitrator.

Contract theory seems to lack viability with respect to wills and most trusts. Whether a trust is a "contract" is debatable in some jurisdictions and clearly not the case in others. See Schoneberger v. Oelze, 96 P.3d 1078 (Az. Ct. App. 2004) (A trust is not a contract); Estate of Washburn, 581 S.E.2d 148, 152 (N.C. Ct. App. 2003) (referring to "trust agreement or other contract"); Robsham v. Lattuca, 797 N.E.2d 502 (table), 2003 WL 22399541 (Mass. App. Ct. 2003) (unpublished) (trust is not a contract). Less controversial is the conditional transfer, which subsumes the intent of the testator/settlor and appears more firmly entrenched throughout our jurisdictions. See Tennant v. Satterfield, 216 S.E.2d 229, 232 (W. Va. 1975) ("The general rule with regard to acceptance of benefits under a will is that a beneficiary who accepts such benefits is bound to adopt the whole contents of that will and is estopped to challenge its validity. ... Acceptance of a beneficial legacy or transfer is presumed, but the presumption is

<sup>&</sup>lt;sup>4</sup> While each state has a version of the Uniform Arbitration Act, be aware that New York seems to prohibit arbitration in probate disputes. See In re Will of Jacobovitz, 295 N.Y.S.2d 527 (Surr. Ct. 1968)

<sup>&</sup>lt;sup>5</sup> Can a trustee enter into a contract with a third party for services to the trust and thereby bind the trust beneficiaries to the arbitration clause included in the contract? That may depend on the jurisdiction. See Merrill Lynch Pierce Fenner & Smith v. Eddings, 838 S.W.2d 874, 878-79 (Ct. App. 1992) (beneficiaries bound by trustee's agreement to arbitrate); Clark v. Clark, 57 P.3d 95, 99 (Okla. 2002) (beneficiary not bound).

<sup>&</sup>lt;sup>6</sup> This type of provision may be suspect. *In re Revocation of Revocable Trust of Fellman*, 604 A.2d 263 (Pa. Super. Ct. 1992) (arbitration of settlor's competency violated public policy).

<sup>7</sup> See 3 Scott on Trusts §§187, 187.2; Steele v. Kelley, 46 Mass. App. Ct. 712, 734 (1999).

<sup>&</sup>lt;sup>8</sup> See In re Hirshorn's Estate, 209 P. 2d 543 (Co. 1949) (en banc); Old Nat'l Bank & Trust Co. of Spokane v. Hughes, 134 P. 2d 63 (Wa. 1943); Howe v. Sands, 194 So. 798 (Fla. 1940) (en banc); U.A.A. (2000) §23.

rebuttable by express rejection of the benefits of by acts inconsistent with acceptance. Without acceptance by the intended transferee, the transfer does not occur..."); Wait v. Huntington, 1873 WL 1382 (Conn. 1873) (A beneficiary takes only by benevolence of the testator, who may attach lawful conditions to the receipt of the gift.); American Cancer Soc., St. Louis Division v. Hammerstein, 631 S.W.2d 858, 864 (Mo. App. 1981) (beneficiary takes only by the benevolence of the testator, who may attach lawful conditions to the receipt of the gift). However, in addition to other tax issues, conditional gifts to a surviving spouse may create a "terminable interest" that runs afoul of the marital deduction.

All of these underpinnings, in our opinion, lack a level of certainty that most planners and clients would consider desirable. We could bring certainty to the issue by a statute allowing a testator or settlor to require by will or trust that issues involving the estate or trust administration be decided by an arbiter, rather than a court. This may be problematic with respect to third parties such as creditors, if they are indispensable parties. But, we see no bar to legislative action that would assist in binding trustees and beneficiaries. And, because the statute is merely codifying the common law, theoretically it could apply to documents already in existence.

# CONSTITUTIONALITY OF ARBITRATION IN WILLS AND TRUSTS

The practical issue involving constitutional analysis is whether the matter under scrutiny has a favorable history and is engrained in our public policy.

Arbitration, with rare exceptions, has become an integral part of conflict resolution. Testators and settlors have used arbitration clauses in their wills and trusts for centuries and courts have upheld them, even if provisions imposing binding arbitration upon the disputing parties barred their access to the courts. See Pray v. Belt, 26 U.S. 670, 679-80 (1828) (upholding a clause that empowered a majority of the executors to decide all disputes arising under the will); Wait v. Huntington, 40 Conn. 9 (1873) (court upheld testator's power to condition devises with following provision: "Should any questions arise as to the meaning of this instrument, I direct that the distribution of my estate shall be made to such persons and associations as my executors shall determine to be my intended legatees and devisees, and their construction of my will shall be binding on all parties interested"). See also The Use of Arbitration in Wills and Trusts, 21 ACTEC NOTES 177 (1991) (citing F. Kellor, American Arbitration 6-8 (1948)). Indeed, many practitioners routinely (if not unwittingly) include what are effectively arbitration clauses in wills and trusts. Examples include provisions directing the to executor resolve disputes arising in the division of tangible personal property or conferring the power to determine a settlor's capacity. The legal basis for this form of involuntary, binding arbitration stems from the legal basis for the testamentary disposition of property in general.

Since arbitration, in the abstract, is neither illegal nor contrary to public policy, courts have had little difficulty upholding testamentary arbitration clauses. Early courts did so by drawing analogies to contract law. They generally recited that agreements to

arbitrate future disputes are enforceable and reasoned that, although a will is not a contract, parties who accept property under a will impliedly agree to be bound by all of its terms. See American Board of Commissioners of Foreign Missions v. Ferry, 15 Fed. 696 (1883). Other courts arrived at the same conclusion on the basis of agency law, reasoning that if the testator has the power to designate the objects of her bounty, she may also designate an arbitrator as her agent to make necessary determinations for her. See Talladega College v. Callanan, 197 N.W. 635, 637-38 (Iowa 1924); Howe v. Sands, 194 So. 798, 800 (Fla. 1940)

While arbitration itself is not contrary to public policy, some states have concluded that it contravenes public policy in certain trust and estate contexts. For example, New York courts have held that the distribution of a decedent's estate may not be submitted to arbitration. *See Swislocki v. Spiewak*, 273 A.D. 768 (N.Y. App. Div. 1947); *Matter of Kabinoff*, 163 N.Y.S. 2d 798, 799 (N.Y. Sup. Ct. 1957); *In re Will of Jacobitz*, 295 N.Y.S.2d 527, 529 (1968). In Pennsylvania, an otherwise valid arbitration clause in a revocable trust was not honored where the issue to be arbitrated was the competency of the settlor of a revocable trust. *In re Fellman*, 412 Pa. Super. 577, 604 A. 2d 263 (1992). The Pennsylvania Superior Court ruled that, "as a matter of public policy, issues of incompetency cannot be submitted to arbitration." Similarly, in Michigan, the sole authority to pass on the testamentary capacity of a testator is vested by statute in the probate court and cannot be conferred on an executor, even by consent of the parties to the dispute. *Meredith's Estate*, 275 Mich. 278, 291 (1936).

Of course a constitutional issue does not arise if there is no "state action." With very limited exceptions, our state and federal constitutions exist to protect the individual from his or her government. If the government has no involvement in a transaction, no constitutional issue is implicated. For example, in NCAA v. Tarkanian, 488 U.S. 179, 191 (1988), the Supreme Court stated: "Embedded in our Fourteenth Amendment jurisprudence is a dichotomy between state action, which is subject to scrutiny under the Amendment's Due Process Clause, and private conduct, against which the Amendment affords no shield, no matter how unfair that conduct may be." For these reasons, if the

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<sup>&</sup>lt;sup>9</sup> The New York courts appear to base their decisions on the fact that courts are required to rule on probate matters because the New York constitution gives the power to decide probate issues to the surrogate. Following this rationale, virtually all arbitrations would be unconstitutional, as most constitutions empower courts to decide litigation. To our knowledge, this rationale has not taken hold in other jurisdictions.

<sup>&</sup>lt;sup>10</sup> The Pennsylvania statute specifically provides the alleged incapacitated person the right to be present at and to request a jury in his or her capacity hearing. In fact, an alleged incapacitated person must be present unless his physical condition would be harmed by his presence or it is impossible for him to be present because of his absence from the Commonwealth. 20 Pa. C.S. 5511(a).

<sup>&</sup>lt;sup>11</sup> Query whether trust provisions allowing a physician or some other person to declare a person incompetent for the purpose of making the trust irrevocable or for the purpose of changing trustees, or both, are enforceable in Pennsylvania and Michigan?

<sup>&</sup>lt;sup>12</sup> "No State shall . . . deprive any person of life, liberty, or property, without due process of law . . . . " U.S. Constitution, Amdt. 14, §1.

arbitration is purely a matter of agreement between parties or a condition of a gift, the lack of any "state action" should preclude the implication of a state or federal constitutional question. *See Davis v. Prudential Securities*, 59 F. 3d 1186, 1190-91 (11<sup>th</sup> Cir. 1995) (Constitutional due process protections do not extend to private conduct abridging individual rights.). <sup>13</sup>

Assuming "state action" is present, constitutional attacks on arbitration have come from three concerns: a lack of "access to court," "due process" And the right to a jury trial.

If adequate safeguards are in place to allow a prospective litigant effective vindication of his or her claim in the arbitral forum, that forum will generally suffice as an effective substitute for a judicial determination. See Gilmer v. Interstate/Johnson Lane Corp., 500 U.S. 20 (1991) (plaintiff raised "a host of challenges to the adequacy of arbitration procedures" which the Supreme Court rejected, noting that such suspicions of arbitration are "out of step").

Any life remaining in the argument that arbitration denied "access to court" died with Circuit City Stores v. Adams, 121 S.Ct. 1302, 1313 (2001). The Supreme Court rejected the notion that a litigant would lose a substantive right because an arbitrator rather than a judge heard his or her plea. On the other hand, an arbitration agreement imposing procedural impediments or prohibitive cost requirements may be invalid because it denies access to an effective remedy. Green Tree Financial Corp.-Alabama v. Randolph, 531 U.S. 79, 92 (2000) ("Similarly, we believe that where, as here, a party seeks to invalidate an arbitration agreement on the ground that arbitration would be prohibitively expensive, that party bears the burden of showing the likelihood of incurring such costs... How detailed the showing of prohibitive expense must be before the party seeking arbitration must come forward with contrary evidence is a matter we need not discuss; for in this case neither during discovery nor when the case was presented on the merits was there any timely showing at all on the point."); Bradford v. Rockwell Semiconductor Systems, Inc., 238 F.3d 549 (4th Cir. 2001) (fee-splitting provision in employment agreement requiring employee to share costs of arbitration can render a mandatory arbitration agreement unenforceable where the arbitration fees and costs are so prohibitive as to effectively deny the employee access to the arbitral forum).

<sup>&</sup>lt;sup>13</sup>What is "state action"? As noted in a footnote in *Davis*, "the term 'state action' is used generically here to mean government action." *Id.* at 1191, fn. 5. "In the typical case raising a state-action issue, a private party has taken the decisive step that caused the harm to the plaintiff, and the question is whether the State was sufficiently involved to treat that decisive conduct as state action. This may occur if the State creates the legal framework governing the conduct . . . ; if it delegates its authority to the private actor . . . ; or sometimes if it knowingly accepts the benefit derived from unconstitutional behavior . . . . Thus, in the usual case we ask whether the State provided a mantle of authority that enhanced the power of the harm-causing individual actor . . . . The inquiry must be whether there is a sufficiently close nexus between the State and the challenged action of the regulated entity so that the action of the latter may be fairly treated as that of the State itself." *Id.* (citations omitted).

Traditional rules of civil procedure might lull us into thinking that there is a due process right to discovery, but that is not correct. See Savage v. Commercial Union Insurance Company, 473 A.2d 1052, 1058 (Pa. Super. Ct. 1984) ("The right to discovery is one of these devices which is not obligatory as an essential of due process to a valid arbitration proceeding."); Kropat v. Federal Aviation Administration, 162 F.3d 129, 132 (D.C. Cir. 1998) (formal, pre-trial discovery contemplated under the Federal Rules of Civil Procedure is not required in arbitration proceedings). Due process merely requires fair notice and a fair opportunity to present one's case. Mullane v. Central Hanover Bank & Trust Co., 339 U.S. 306, 314 (1950) ("Fundamental fairness generally 'requires only notice, an opportunity to present relevant and material evidence and arguments to the arbitrators, and an absence of bias on the part of the arbitrators.' Nationwide Mutual Insurance v. Home Insurance Company, 278 F.3d 621, 625 (6th Cir. 2002)."); See Mandl v. Bailey, 858 A.2d 508, 522 (Ct. Spec. App. 2004) (assuming fair notice and a genuine opportunity to be heard, virtually any procedural rules developed for an arbitration will satisfy due process requirements) Therefore, effective trust or estate arbitration must include a mechanism for providing notice and an opportunity to be heard. As we stress elsewhere in this report, notice and an opportunity to be heard should be given to minors, unborn and unascertained persons through their proper representatives. 14

Finally, the right to a jury trial may be waived through a clearly established agreement to arbitrate. From the agreement, courts will infer that the waiver occurred. See Marsh v. First USA Bank, N.A., 103 F.Supp.2d 909, 921 (N.D.Tex.2000) (valid arbitration provision waiving the right to resolve a dispute through litigation in a judicial forum, implicitly waives the attendant right to a jury trial). As mentioned in the introduction to this report, whether a party to an agreement can waive a non-party's right to a jury depends on the jurisdiction addressing the issue. See Merrill Lynch Pierce Fenner & Smith v. Eddings, 838 S.W.2d 874, 878-79 (Ct. App. 1992) (beneficiaries bound by trustee's agreement to arbitrate); In re Weekly Homes, L.P., 180 S.W.3d 127 (Tex. 2005) (beneficiaries bound by settlor's agreement to arbitrate); Clark v. Clark, 57 P.3d 95, 99 (Okla. 2002) (beneficiary not bound by trustee's agreement to arbitrate). Less certain is whether a testator or settlor can mandate waiver of a fiduciary's or beneficiary's right to a jury resolution of a probate or trust dispute as a condition of accepting the fiduciary appointment or devise under the will or trust. Assuming no state action, reason would dictate that arbitration as a condition to a devise and in lieu of a jury, might be permissible. In Gilmer v. Interstate/Johnson Lane Corp., 500 U.S. 20, 111 S.Ct. 1647, 114 L.Ed.2d 26 (1991), the Supreme Court upheld conditions to employment agreements requiring that an employee accept arbitration over the resolution of disputes by a jury. 15

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<sup>&</sup>lt;sup>14</sup> Both the checklist for will and trust clauses and the Model Act included in this report provide for simplified trial resolution that is binding on minors, unborn and unascertained persons

Assuming the right to arbitrate exists in a particular case, it may be waived by a party. See Raymond James Fin. Servs., Inc. v. Saldukas, 896 So. 2d 707, 711 (Fla. 2005) (party's right to arbitration may be waived by participating in a lawsuit or taking action inconsistent with that right).

Even less certain is whether a state could impinge on a constitutional right to a jury (versus a mere statutory right to a jury). Because of this uncertainty, the Arbitration Task Force decided to protect the right to a jury trial in the Model Act.

# TAX ASPECTS OF ARBITRATING WILL AND TRUST DISPUTES

The Task Force has concluded that decisions reached in a simplified trial resolution under the Model Act, with adherence to its carefully crafted procedures and process, should be extended the same deference as decisions of state trial courts in the determination of federal tax liabilities. Much analysis has already been given to the tax consequences of resolving will and trust disputes. For example, in a paper presented at the 2005 annual meeting of the College, Fellows Patricia Culler, Laird Lile and Donald Tescher observed that:

Trust and estate disputes are a burgeoning part of a trust and estate lawyer's practice. In addition, trust instruments that were, perhaps, adequate when drawn become problematic as the decades pass, resulting in a need for construction, reformation or other modification to resolve both "friendly" and "unfriendly" disputes over the continued administration of the trust. However such problems arise, their solutions require a careful consideration of tax consequences. This is true whether the resolution will be by judicial determination or by settlement agreement.

Culler, Lile and Tescher, *Uncle Sam: The Silent Party at Estate and Trust Dispute Settlements*, 2005 ACTEC Annual Meeting, p. B-1 (hereafter referred to as "CLT"). See also Kovar, *Adversity After Bosch*, 28 ACTEC Journal 88 (2002); McCaffrey, *Fix-Ups For Estate Planning Documents*, 2002 ACTEC Annual Meeting.

The same analysis and policy concerns apply equally well to the resolution of trust and estate disputes by arbitration. While arbitration involves neither judicial determination nor voluntary settlement, in terms of systemic analysis it is closely akin to the process of judicial determination. The Model Act requires resolution by a neutral trial resolution judge, with simplified procedures for discovery, and with safeguards to ensure compliance with fundamental due process rights. The procedure is invoked by application to a state court, which appoints the trial resolution judge. The decision of the trial resolution judge is filed with the state court, which has the jurisdiction and authority to enter orders to enforce the decision. The decision of the trial resolution judge can be appealed to the appropriate state appellate court, although the scope of the appeal is limited when compared to appeal of a decision of a state trial court.

In summary, there is both sufficient state court involvement in the simplified trial resolution process, and systemic parallelism between that process and the resolution of disputes through litigation in state trial courts, to conclude that resolution of a dispute under the Model Act is entitled to the same deference — no more and no less — as resolution of that dispute by litigation in a trial court. Thus in the end, we are left on the

familiar (if somewhat uncertain) ground of the holding of Commissioner v. Estate of Bosch, 387 U.S. 456 (1967).

Bosch specifically dealt with the effect of lower state court determinations involving the particular taxpayers (and events) which were the subject of the tax case before the Court. But Bosch probably also stands for the proposition that, absent a determination of the law by the highest court of the state in any other case as to a particular issue of law, the IRS will not be bound by any lower state court rulings in other cases on the issue.

#### CLT at p. B-5.

The same factors that determine whether the Internal Revenue Service gives deference to a trial court decision under state law or to a settlement of those disputes should apply equally to a simplified trial resolution under the Model Act.

In actual contested litigation such as a will contest, trust contest or a tort action such as intentional interference with inheritance, breach of fiduciary duty or the like, the parties are likely to be truly adversarial and any settlement likely to be the result of a "genuine and active contest." The existence of a true adversarial contest will be one helpful factor in determining whether desired tax results are achieved. . . .

A settlement may also occur in a court action that may be non-adversarial, or adversarial in theory only, such as a declaratory judgment, construction or reformation action. In these cases the "settlement" may take the form of an agreed judgment entry or merely consent by all the parties to the requested relief when the action is filed. With these types of settlements there are two concerns. First, even though there may be an actual "controversy" in the sense that there is an issue which requires resolution, the lack of true adversity may none the less cause the IRS to disregard the state court determination or the settlement. Second, the nature of the proceeding will affect the tax results. In the case of a declaratory judgment or construction action, the court's determination will speak as of the date the instrument took effect and thus is more likely to achieve the desired tax results. In the case of a reformation action or a settlement agreement under state law power allowing amendment by all beneficiaries and the trustee, there may be no retroactive effect. Under the completed transaction doctrine, it may not be possible to achieve certain taxable results if the taxable event has already occurred.

#### CLT at pp. B-6, 7 (footnotes omitted).

Informal discussions with a senior official in the Internal Revenue Service with responsibility for federal transfer taxes support the conclusion that the same deference (or lack thereof) for state trial court decisions will apply to decisions reached through simplified trial resolution under the Model Act. The Task Force discussed seeking a revenue ruling or procedure from the Service supporting this conclusion, but decided not to ask the College for authority to pursue this for several reasons. In those informal discussions with the senior official with the Internal Revenue Service it was apparent that the Service would not be eager to issue any rulings of a general nature in an area where the determination of federal tax liability is so completely dependent upon particular facts and circumstances of each case. In addition, it would be difficult for the Service to issue a ruling or procedure that could address the whole panoply of arbitration proceedings that might arise.

Finally, the theory underlying the analysis of *Bosch* and its progeny is so fundamentally sound and well established that it should be without question that the same analysis should apply to resolution of disputes under the Model Act. If the analysis of *Bosch* applies to settlements of trust and estate disputes (see CLT at p. 5), resolution of those same disputes in a simplified trial resolution under the Model Act should receive at least the same analysis and deference.

#### MODEL ACTS

In the "Legal Underpinnings" section of this report, we noted that bringing certainty to the enforceability of arbitration clauses in wills and trusts is laudable and can be done by statute. Below are two Model Acts. The first, short form, simply makes arbitration clauses in wills and trusts enforceable. It also provides a default dispute resolution process by incorporating existing law or the second, long form, Model Act below, which includes a complete default process for resolving disputes.

Whether your jurisdiction chooses the short form of Model Act or the longer form, the Task Force believes that having a default resolution process is critical. This is because a settlor or testator may simply direct that disputes be arbitrated, without any further direction or other indication of what he or she meant. Further, many estate planners lack the experience or inclination to develop provisions mandating a dispute resolution process for incorporation into a will or trust clause.

#### MODEL SIMPLIFIED TRIAL RESOLUTION ACT

- 1. <u>Enforceability of Arbitration Clauses.</u> Subject to subparagraph (a), a provision in a will or trust requiring the arbitration of disputes among beneficiaries, a fiduciary under the will or trust, or any combination of them, is enforceable.
- (a) If the validity of the provision requiring arbitration is contested, the court shall resolve that issue prior to resolution of the balance of the dispute. If the arbitration provision is determined to be valid, the balance of the disputed issues will be resolved in accordance with the arbitration provision and the time for resolving those disputes shall toll pending final resolution of the validity of the arbitration provision.

- (b) Unless otherwise specified in the will or trust, a will or trust provision requiring arbitration shall be presumed to require simplified trial resolution under this Act.
- (c) Notwithstanding a valid arbitration provision, all persons interested in a dispute may agree to have their dispute resolved by the court rather than in accordance with the arbitration provision.
- 2. <u>Arbitration by Agreement</u>. Absent an arbitration provision in a will or trust, the persons interested in a dispute may agree in writing to submit a controversy to arbitration before or after an action has commenced. Unless otherwise specified in the agreement, the agreement shall be presumed to require simplified trial resolution under this Act.
- 3. <u>Fiduciary liability.</u> A fiduciary under a will or trust is not individually liable for agreeing to arbitrate, agreeing to have the court resolve an issue that would otherwise be resolved by arbitration, or any other agreement made in accordance with this Act.
- 4. <u>Commencement of Simplified Trial Resolution.</u> A Notice of Commencement of Simplified Trial Resolution shall be filed by one or more interested persons. When a Notice of Commencement of Simplified Trial Resolution is filed, fees paid to the clerk of court shall be paid in the same amount and manner as for complaints initiating civil actions. The clerk of the court shall handle and account for these matters as if they were civil actions, except the clerk of court shall keep separate the records of simplified trial resolution proceedings from other civil actions.
- 5. <u>Jurisdiction and Venue.</u> The court and clerk involved in the simplified trial resolution process shall be the same court and clerk that could be involved if the entire dispute were resolved through a judicial tribunal. By agreement of all interested persons and the simplified trial resolution judge, the simplified trial resolution hearings and dispute management conference may occur at a location outside the jurisdiction and venue of the court that would otherwise resolve the dispute; provided such an agreement will not change the jurisdiction and venue of any court proceedings related to the simplified trial resolution.
- 6. <u>Tolling of Statutes of Limitation.</u> The filing with the clerk of court of the Notice of Commencement of Simplified Trial Resolution will toll the running of any applicable statutes of limitation.
- 7. Content of Notice of Commencement and Objections. The Notice of Commencement of Simplified Trial Resolution shall concisely list the issue or issues in dispute and shall certify that all persons interested in the dispute were served by facsimile, email, or U.S. Mail (certified Return Receipt Requested) with the application. Proof of service of the notice of commencement shall be filed with the clerk of court. A responsive pleading, motion or objection, if any, may include appropriate objections, if

any, to the dispute being resolved by simplified trial resolution. This Act shall not apply to any dispute which involves the rights of a person who is not a party to the simplified trial resolution when that person would be an indispensable party if the dispute were resolved in court.

- 8. Appointment of Simplified Trial Resolution Judge and Qualifications. If a will or trust provides for a method for appointing the simplified trial resolution judge, or if the interested persons have entered into an agreement which provides for a method for appointing the simplified trial resolution judge, the court shall proceed with the appointment as prescribed. In the absence of an agreement among the parties or provision in a will or trust, or if the agreement, will or trust provision regarding appointment fails or for any reason cannot be followed, the court, on application of a party, shall appoint a simplified trial resolution judge who is a lawyer with at least 10 years of practice in trust and estate law and has no interest or other involvement in the matter. Within 10 days after the filing of the Notice of Commencement of Simplified Trial Resolution, the court shall appoint the simplified trial resolution judge. Within five days after rendition of the order appointing the simplified trial resolution judge, the person who filed the notice of commencement shall serve an original or conformed copy of the signed order on all interested persons.
- 9. <u>Setting Final Simplified Trial Resolution Hearing.</u> Within 10 days after rendition of the order appointing the simplified trial resolution judge, the simplified trial resolution judge shall notify the interested persons of the time and place of the final hearing. The final hearing shall commence within 120 days after the date on which the order appointing the simplified trial resolution judge was rendered.

#### 10. Discovery and Procedures for Final Arbitration Hearing.

- (a) Discovery and hearing procedures shall be in accordance with an agreement of the parties or, if none, by rules established by the simplified trial resolution judge. The [your state Evidence Code or laws of evidence] shall apply generally to all proceedings under this section, except that affidavits and other means of reducing the cost of authenticating and explaining evidence may be used at the discretion of the simplified trial resolution judge. A record and transcript may be made of the arbitration hearing if requested by any party or at the direction of the simplified trial resolution judge. The record and transcript may be used in subsequent legal proceedings subject to the [Your state Rules of Evidence and Rules of Appellate Procedure].
- (b) Within 15 days after service of the order appointing the simplified trial resolution judge and after notice to all interested persons, the simplified trial resolution judge shall conduct a dispute management conference. At the conference, the simplified trial resolution judge and the interested persons shall execute a written agreement setting forth the terms of the arbitration, discovery parameters and the process to be followed, including the trial resolution judge's compensation. To the extent the parties cannot agree to the terms of the simplified trial resolution, discovery parameters and the process to be followed, those matters shall be decided by the simplified trial resolution judge and included in a written order served on the interested persons. If the parties cannot agree

on the simplified trial resolution judge's compensation, it shall be determined by the court after notice to all interested persons and an opportunity to be heard. Nothing in this subsection is intended to preclude subsequent dispute management conferences that the simplified trial resolution judge may wish to conduct, which may address any issue described in this subsection.

- (c) The simplified trial resolution judge may administer oaths or affirmations and conduct the proceedings in accordance with the [rules of court or other promulgating authority]. The simplified trial resolution judge may issue subpoenas for the attendance of witnesses and for the production of books, records, documents, and other evidence. The simplified trial resolution judge may apply, or authorize an interested person to apply, to the court for orders compelling attendance and production. Subpoenas shall be served and shall be enforceable in the manner provided by law.
- Final Decision and Appeal. The final decision shall be in writing, which 11. shall include findings of fact and conclusions of law. The simplified trial resolution judge shall serve the parties with a copy of the decision within 10 days of the final adjournment of the simplified trial resolution proceeding. Within 10 days of service of the decision, the parties may serve on the other parties and the simplified trial resolution judge a list of corrections as to the form of the order, including clerical errors and mistakes in describing parties or property. There is no right to rehearing. Within 5 days following the period for offering corrections to the form of the decision, unless otherwise agreed to by the parties, the simplified trial resolution judge shall file the decision with the court. Upon the filing of the decision, the court shall enter a final judgment adopting the decision of the simplified trial resolution judge. 16 Upon entry of final judgment by the [circuit court or other trial court], any party may appeal to the appropriate appellate court within 30 days after the final judgment is rendered. Factual findings determined in the simplified trial resolution are not subject to appeal. The harmless error doctrine shall apply in all appeals. An appeal of a simplified trial resolution decision shall be limited to review on the record and not de novo, of:
- (a) Any material failure of the trial resolution judge to comply with the rules of procedure or evidence that apply to the arbitration by agreement, rule, or Act.
- (b) Any partiality or misconduct by a trial resolution judge prejudicing the rights of any party.
- (c) Whether the decision reaches a result contrary to the Constitution of the United States or of the State of [your state].

<sup>&</sup>lt;sup>16</sup> Some jurisdictions may wish to adopt a more automatic process whereby the filing of the decision automatically makes it a final judgment of the court.

- 12. <u>Virtual Representation</u>. Decisions in simplified trial resolution proceedings shall be binding upon minors, unborn persons, and unascertained persons to the same extent as orders and judgments entered in judicial proceedings concerning estates and trusts.
- 13. <u>Disqualification of Trial Resolution Judge.</u> A simplified trial resolution judge may decline appointment or recuse himself or herself. Any party may petition the court to disqualify a simplified trial resolution judge for good cause. In the event the simplified trial resolution judge declines appointment, recuses himself or herself or is disqualified, the court shall appoint a successor simplified trial resolution judge in accordance with paragraph 8 of the Act. The time for simplified trial resolution shall be tolled during any periods in which a motion to disqualify or the appointment of a successor simplified trial resolution judge is pending.
- 14. <u>Immunity</u>. A simplified trial resolution judge appointed under this Act shall have judicial immunity in the same manner and to the same extent as a judge. All parties, attorneys, witnesses and other persons participating in the simplified trial resolution shall have immunity from libel and slander and other tortious conduct to the same extent as would be afforded them in a judicial proceeding.
- 15. <u>Costs</u>. Except as otherwise agreed by the parties, costs of the simplified trial resolution, including compensation of the simplified trial resolution judge and other expenses of the simplified trial resolution judge, directly related to the proceeding, including, among other things, the cost of the hearing room, if any, and the cost of the court reporter for the dispute management conference, shall be initially borne by the estate or trust, with the details of these costs and fees set forth in the written agreement between the trial resolution judge and parties, or, if none, the trial resolution judge's order, executed at the dispute management conference. A party shall initially bear his or her additional costs and expenses in connection with the simplified trial resolution, including, but not limited to, legal fees, witness expenses, and deposition and hearing transcripts. The trial resolution judge may order costs, including, but not limited to, reasonable attorneys' fees, expert witness fees, and deposition and hearing transcripts, to be paid by any party to the proceedings, individually or from a beneficial interest in the estate or trust before the trial resolution judge.

17. <u>Jury Trial</u> . Nothing in this law shall be construed as abrogating any person's constitutional right to a jury trial that he or she has not waived. 17
WPB 945799.3

<sup>&</sup>lt;sup>17</sup> Paragraph 17 may have great significance in some jurisdictions and less in others where juries are rarely the trier of fact in a court proceeding. If your jurisdiction includes this provision, parties constitutionally entitled to have an issue resolved by a jury, who have not waived that right by agreement or otherwise, can still have the issue resolved by a jury, thereby avoiding the will or trust clause otherwise requiring arbitration.